GENERAL ASSEMBLY OF NORTH CAROLINA

SESSION 1999

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HOUSE BILL 968

Short Title: Amend Contested Case Proc.	(Public)
Sponsors: Representatives Nesbitt, C. Wilson, Redwine (Primary Spaker, Barefoot, Berry, Bonner, Braswell, Capps, Cunningham, l Gardner, Gulley, Hensley, Hill, Howard, Hunter, Morris, Rayfield Sutton, Wainwright, Walend, G. Wilson, Wright, and Yongue.	Earle, Eddins, Ellis,
Referred to: Ways and Means.	

April 12, 1999

1 A BILL TO BE ENTITLED CONCERNING 2 ANACT TO **MODIFY** THE PROCEDURES FINAL ADMINISTRATIVE DECISIONS IN CONTESTED CASES HEARD BY THE 3 4 OFFICE OF ADMINISTRATIVE HEARINGS.

The General Assembly of North Carolina enacts:

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Section 1. G.S. 150B-29(a) reads as rewritten:

- In all contested cases, irrelevant, immaterial and unduly repetitious evidence shall be excluded. Except as otherwise provided, the rules of evidence as applied in the trial division of the General Court of Justice shall be followed; but, when evidence is not reasonably available under the rules to show relevant facts, then the most reliable and substantial evidence available shall be admitted. On the judge's own motion, an administrative law judge may exclude evidence that is inadmissible under this section. The party with the burden of proof in a contested case must establish the facts required by G.S. 150B-23(a) by a preponderance of the evidence. It shall not be necessary for a party or his attorney to object at the hearing to evidence in order to preserve the right to object
- 16 to its consideration by the administrative law judge in making a recommended decision,
- by the agency in making a final decision, or by the court on judicial review." 17

Section 2. G.S. 150B-34 reads as rewritten:

"§ 150B-34. Recommended decision or order of administrative law judge.

(a) Except as provided in G.S. 150B-36(c), in each contested case the administrative law judge shall make a recommended decision or order that contains findings of fact and conclusions of law. The findings of fact shall be supported by a preponderance of the evidence admissable under G.S. 150B-29, 150B-30, or 150B-31."

Section 3. G.S. 150B-36 reads as rewritten:

"§ 150B-36. Final decision.

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(a)

(b)

- (1) Before the agency makes a final decision, it shall-After an agency receives the official record in a contested case, the agency must give each party an opportunity to the contested case 30 days to file exceptions to the decision or order recommended by the administrative law judge, judge and to present written arguments to those in the agency who will make the final decision or order. If none of the parties files exceptions to the recommended decision or order within the 30-day period, the agency is considered to have adopted the administrative law judge's recommended decision or order as the agency's final decision or order.
- (2) If a party files in good faith a timely and sufficient affidavit of personal bias or other reason for disqualification of a member of the agency making the final decision, the agency shall determine the matter as a part of the record in the ease, and the case. The determination is subject to judicial review at the conclusion of the case.
 - (1) A final decision or order in a contested case shall be made by the agency in writing after review of within the time set by G.S. 150B-44. If the agency does not adopt as its final decision or order the recommended decision or order made in the contested case under subsection (a) of this section, it must make a written final decision or order. In making its final decision or order, the agency may consider only the official record as defined in G.S. 150B-37(a) and the exceptions filed by a party. The final decision or order shall include findings of fact and conclusions of law. The findings of fact made in the contested case by the administrative law judge are binding on the agency in making its final decision or order if they are supported by substantial evidence admissible under G.S. 150B-29, 150B-30, or 150B-31 in view of the entire record.
- (2) If the agency does not adopt the administrative law judge's recommended decision or order as its final decision, decision or order, the agency shall state in its decision or order the specific reasons why it did not adopt the administrative law judge's recommended decision. The agency may consider only the official record prepared pursuant to G.S. 150B-37 in making a final decision or order, and the final decision or order shall be supported by substantial evidence admissible under G.S. 150B-29(a), 150B-

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30, or 150B-31. decision or order. A copy of the agency's decision or order shall be served upon each party personally or by certified mail addressed to the party at the latest address given by the party to the agency, and a copy shall be furnished to his each party's attorney of record and the Office of Administrative Hearings.

(c) The following decisions made by administrative law judges in contested cases are final decisions:

8 9 (1) A determination that the Office of Administrative Hearings lacks jurisdiction.

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(2) An order entered pursuant to the authority in G.S. 7A-759(e).

11 12 13 (3) An order entered pursuant to a written prehearing motion that either dismisses the contested case for failure of the petitioner to prosecute or grants the relief requested when a party does not comply with procedural requirements.

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(4) An order entered pursuant to a prehearing motion to dismiss the contested case in accordance with G.S. 1A-1, Rule 12(b) when the order disposes of all issues in the contested case."

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Section 4. G.S. 150B-37(c) reads as rewritten:

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The Office of Administrative Hearings shall forward a copy of the official record to the agency making the final decision and shall forward a copy of the recommended decision to each party. decision."

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Section 5. G.S. 150B-44 reads as rewritten:

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"§ 150B-44. Right to judicial intervention when decision unreasonably delayed.

24 Unreasonable delay on the part of any agency or administrative law judge in taking any required action shall be justification for any person whose rights, duties, or privileges 25 are adversely affected by such delay to seek a court order compelling action by the 26 27 agency or administrative law judge. An agency that is subject to Article 3 of this Chapter and is not a board or commission has 90-45 days from the day it receives the official 28 29 record in a contested case from the Office of Administrative Hearings to make a final 30 31 32 33 34 35 36 37 38

decision in the case. This time limit may be extended by the parties or, for good cause shown, by the agency for an additional period of up to 90-30 days. An agency that is subject to Article 3 of this Chapter and is a board or commission has 90-45 days from the day it receives the official record in a contested case from the Office of Administrative

Hearings or 90-45 days after its next regularly scheduled meeting, whichever is longer, to make a final decision in the case. This time limit may be extended by the parties or, for good cause shown, by the agency for an additional period of up to 90-30 days. If an

agency subject to Article 3 of this Chapter has not made a final decision within these time limits, the agency is considered to have adopted the administrative law judge's

recommended decision as the agency's final decision. Failure of an agency subject to Article 3A of this Chapter to make a final decision within 180-75 days of the close of the

contested case hearing is justification for a person whose rights, duties, or privileges are adversely affected by the delay to seek a court order compelling action by the agency or,

if the case was heard by an administrative law judge, by the administrative law judge."

Section 6. G.S. 150B-51 reads as rewritten: "**§ 150B-51. Scope of review.**

(a) Initial Determination in Certain Cases. In reviewing a final decision in a contested case in which an administrative law judge made a recommended decision, the court shall make two-three initial determinations. determinations as follows:

- (1) First, the The court shall determine whether the agency heard new evidence after receiving the recommended decision. If the court determines that the agency heard new evidence, the court shall reverse the decision or remand the case to the agency to enter a decision in accordance with the evidence in the official record.
- (2) Second, if If the agency did not adopt the recommended decision, the court shall determine whether the administrative law judge's findings of fact are supported by substantial evidence admissible under G.S. 150B-29, 150B-30, or 150B-31 in view of the entire record. If the court determines that the agency failed to adhere to the administrative law judge's findings of fact that are supported by substantial evidence, the court shall reverse the decision or remand the case to the agency to enter a decision in accordance with the evidence in the official record.
- (3) If the agency did not adopt the recommended decision, the court shall determine whether the agency's decision states the specific reasons why the agency did not adopt the recommended decision. If the court determines that the agency did not state specific reasons why it did not adopt a recommended decision, the court shall reverse the decision or remand the case to the agency to enter the specific reasons.
- (b) Standard of Review. After making the determinations, if any, required by subsection (a), the court reviewing a final decision may affirm the decision of the agency or remand the case for further proceedings. It may also reverse or modify the agency's decision if the substantial rights of the petitioners may have been prejudiced because the agency's findings, inferences, conclusions, or decisions are:
 - (1) In violation of constitutional provisions;
 - (2) In excess of the statutory authority or jurisdiction of the agency;
 - (3) Made upon unlawful procedure;
 - (4) Affected by other error of law;
 - (5) Unsupported by substantial evidence admissible under G.S. 150B-29(a), 150B-30, or 150B-31 in view of the entire record as submitted; or
 - (6) Arbitrary or capricious."

Section 7. This act becomes effective January 1, 2000, and applies to contested cases commenced on or after the effective date.