

GENERAL ASSEMBLY OF NORTH CAROLINA
SESSION 2003

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HOUSE BILL 1151
Committee Substitute Favorable 4/28/03
Senate Judiciary II Committee Substitute Adopted 5/27/03

Short Title: Improve Rule-Making Process.

(Public)

Sponsors:

Referred to:

April 10, 2003

A BILL TO BE ENTITLED

AN ACT TO AMEND THE ADMINISTRATIVE PROCEDURE ACT TO REVISE THE PROCEDURE FOR ADOPTING PERMANENT AND TEMPORARY RULES, TO CREATE A PROCEDURE FOR THE ADOPTION OF EMERGENCY RULES, TO CLARIFY THE ROLE OF THE RULES REVIEW COMMISSION, AND TO EXCLUDE THE STATE MEDICAL FACILITIES PLAN FROM THE DEFINITION OF A RULE.

The General Assembly of North Carolina enacts:

SECTION 1. G.S. 150B-20(c) reads as rewritten:

"(c) Action. – If an agency denies a rule-making petition, it must send the person who submitted the petition a written statement of the reasons for denying the petition. If an agency grants a rule-making petition, it must inform the person who submitted the rule-making petition of its decision and must initiate rule-making proceedings. When an agency grants a rule-making petition, the ~~notice of rule-making proceedings~~ notice of text it publishes in the North Carolina Register may state that the agency is initiating ~~rule-making proceedings~~ rule making as the result of a rule-making petition and state the name of the person who submitted the rule-making petition. If the rule-making petition requested the creation or amendment of a rule, the notice of text the agency publishes ~~after the notice of rule-making proceedings~~ may set out the text of the requested rule change submitted with the rule-making petition and state whether the agency endorses the proposed text."

SECTION 2. G.S. 150B-21.1 reads as rewritten:

"§ 150B-21.1. Procedure for adopting a temporary rule.

(a) Adoption. – An agency may adopt a temporary rule ~~without prior notice or hearing or upon any abbreviated notice or hearing the agency finds practical~~ when it finds that adherence to the notice and hearing requirements of ~~this Part~~ G.S. 150B-21.2 would be contrary to the public interest and that the immediate adoption of the rule is required by one or more of the following:

- (1) A serious and unforeseen threat to the public health, safety, or welfare.
- (2) The effective date of a recent act of the General Assembly or the United States Congress.
- (3) A recent change in federal or State budgetary policy.
- (4) A recent federal regulation.
- (5) A recent court order.
- (6) The need for the rule to ~~become effective the same date as implement~~ or be made consistent with the State Medical Facilities Plan approved by the Governor, if the rule addresses a matter included in the State Medical Facilities Plan.

~~An agency must prepare a written statement of its findings of need for a temporary rule. If the temporary rule establishes a new fee or increases an existing fee, the agency shall include in the written statement that it has complied with the requirements of G.S. 12-3.1. The statement must be signed by the head of the agency adopting the rule.~~

~~(a1) Notwithstanding the provisions of subsection (a) of this section, the Wildlife Resources Commission may adopt a temporary rule after prior notice or hearing or upon any abbreviated notice or hearing the agency finds practical to protect the public health, safety, or welfare, conserve wildlife resources, or provide for the orderly and efficient operation of game lands by establishing any of the following:~~

- (7) The need for the Wildlife Resources Commission to establish any of the following:
 - ~~(1)a. No wake zones;~~zones.
 - ~~(2)b. Hunting or fishing seasons;~~seasons.
 - ~~(3)c. Hunting or fishing bag limits;~~limits.
 - ~~(4)d. Management of public game lands as defined in G.S. 113-129(8a).~~

~~When the Wildlife Resources Commission adopts a temporary rule pursuant to this subsection, it must submit the reference to this subsection as its statement of need to the Codifier of Rules.~~

~~(a2) Notwithstanding the provisions of subsection (a) of this section, the Secretary of State may adopt temporary rules~~

- (8) The need for the Secretary of State to implement the certification technology provisions of Article 11A of Chapter 66 of the General Statutes and to adopt uniform Statements of Policy that have been officially adopted by the North American Securities Administrators Association for the purpose of promoting uniformity of state securities regulation. After having the proposed temporary rule published in the North Carolina Register and at least 30 days prior to adopting a temporary rule pursuant to this subsection, the Secretary shall:
 - ~~(1) Notify persons on its mailing list maintained pursuant to G.S. 150B-21.2(d) and any other interested parties of its intent to adopt a temporary rule;~~
 - ~~(2) Accept oral and written comments on the proposed temporary rule; and~~

1 (3) Hold at least one public hearing on the proposed temporary rule.
2 ~~When the Secretary adopts a temporary rule pursuant to this subsection, the Secretary~~
3 ~~must submit a reference to this subsection as the Secretary's statement of need to the~~
4 ~~Codifier of Rules.~~

5 ~~Notwithstanding any other provision of this Chapter, the Codifier of Rules shall~~
6 ~~publish in the North Carolina Register a proposed temporary rule received from the~~
7 ~~Secretary in accordance with this subsection.~~

8 ~~(a3) Notwithstanding the provisions of subsection (a) of this section, the~~
9 ~~Commissioner of Insurance may adopt a temporary rule~~

10 (9) The need for the Commissioner of Insurance to implement the
11 provisions of ~~G.S. 58-2-205~~ G.S. 58-2-205 ~~after prior notice or hearing~~
12 ~~or upon any abbreviated notice or hearing. When the Commissioner~~
13 ~~adopts a temporary rule pursuant to this subsection, the Commissioner~~
14 ~~must submit the reference to this subsection as the Commissioner's~~
15 ~~statement of need to the Codifier of Rules.~~

16 ~~(a4) Notwithstanding the provisions of subsection (a) of this section, the State~~
17 ~~Chief Information Officer may adopt temporary rules~~

18 (10) The need for the Chief Information Officer to implement the
19 information technology procurement provisions of Article 3D of
20 Chapter 147 of the General Statutes. ~~After having the proposed~~
21 ~~temporary rule published in the North Carolina Register and at least 30~~
22 ~~days prior to adopting a temporary rule pursuant to this subsection, the~~
23 ~~Officer shall:~~

24 (1) ~~Notify persons on its mailing list maintained pursuant to G.S.~~
25 ~~150B-21.2(d) and any other interested parties of its intent to adopt a~~
26 ~~temporary rule;~~

27 (2) ~~Accept oral and written comments on the proposed temporary rule;~~
28 ~~and~~

29 (3) ~~Hold at least one public hearing on the proposed temporary rule.~~
30 ~~When the Officer adopts a temporary rule pursuant to this subsection, the Officer must~~
31 ~~submit a reference to this subsection as the Officer's statement of need to the Codifier of~~
32 ~~Rules.~~

33 ~~Notwithstanding any other provision of this Chapter, the Codifier of Rules shall~~
34 ~~publish in the North Carolina Register a proposed temporary rule received from the~~
35 ~~Officer in accordance with this subsection.~~

36 ~~(a5) Notwithstanding the provisions of subsection (a) of this section,~~

37 (11) The need for the State Board of Elections ~~may~~ to adopt a temporary
38 rule after prior notice or hearing or upon any abbreviated notice or
39 hearing the agency finds practical for one or more of the following:

40 (1)a. In accordance with the provisions of G.S. 163-22.2.

41 (2)b. To implement any provisions of state or federal law for which
42 the State Board of Elections has been authorized to adopt rules.

1 (3)c. The need for the rule to become effective immediately in order
2 to preserve the integrity of upcoming elections and the elections
3 process.

4 ~~When the State Board of Elections adopts a temporary rule pursuant to this~~
5 ~~subsection, it must submit the reference to this subsection as its statement of need to the~~
6 ~~Codifier of Rules.~~

7 (a6) ~~Expiration by Session Laws 2001, ch. 421, s. 5.3, effective June 30, 2002.~~

8 (a7) ~~Notwithstanding the provisions of subdivision (a)(2) of this section,~~

9 (12) ~~The need for an agency may to~~ adopt a temporary rule to implement
10 the provisions of any of the following acts until all rules necessary to
11 implement the provisions of the act have become effective as either
12 temporary or permanent rules:

13 (1)a. ~~Repealed by Session Laws 2000, ch. 148, s. 5, effective July 1,~~
14 2002.

15 (2)b. **(Repealed effective July 1, 2003)** Article 34B of Chapter 115C
16 of the General Statutes, relating to qualified zone academy
17 bonds.

18 (a8) **(Expires on June 30, 2003)** ~~Notwithstanding the provisions of subsection (a)~~
19 ~~of this section,~~

20 (13) ~~The need for the Secretary of Transportation may to~~ adopt temporary
21 rules concerning the permitted height of mobile and modular homes.
22 ~~After having the proposed temporary rule published in the North~~
23 ~~Carolina Register and at least 30 days prior to adopting a temporary~~
24 ~~rule pursuant to this subsection, the Secretary shall:~~

25 (1) ~~Notify persons on its mailing list maintained pursuant to G.S.~~
26 ~~150B 21.2(d) and any other interested parties of its intent to adopt a~~
27 ~~temporary rule.~~

28 (2) ~~Accept oral and written comments on the proposed temporary rule.~~

29 (3) ~~Hold at least one public hearing on the proposed temporary rule.~~

30 ~~When the Secretary adopts a temporary rule pursuant to this subsection, the Secretary~~
31 ~~must submit a reference to this subsection as the Secretary's statement of need to the~~
32 ~~Codifier of Rules.~~

33 ~~Notwithstanding any other provision of this Chapter, the Codifier of Rules shall~~
34 ~~publish in the North Carolina Register a proposed temporary rule received from the~~
35 ~~Secretary in accordance with this subsection.~~

36 (a9) **(Expires June 30, 2003)** ~~Notwithstanding the provisions of subsection (a) of~~
37 ~~this section,~~

38 (14) ~~The need for the Secretary of Transportation may to~~ adopt temporary
39 rules pursuant to G.S. 113A-11(b) to establish a class of minimum
40 criteria projects.

41 ~~After having the proposed temporary rule published in the North Carolina Register,~~
42 ~~and at least 30 days prior to adopting a temporary rule pursuant to this subsection, the~~
43 ~~Secretary shall do all of the following:~~

(1) ~~Notify persons on its mailing list, maintained pursuant to G.S. 150B-21.2(d), and any other interested parties, of his intent to adopt a temporary rule.~~

(2) ~~Accept oral and written comments on the proposed temporary rule.~~

(3) ~~Hold at least one public hearing on the proposed temporary rule.~~

~~When the Secretary adopts a temporary rule pursuant to this subsection, the Secretary shall submit a reference to this subsection as the Secretary's statement of need to the Codifier of Rules.~~

~~Notwithstanding any other provision of this Chapter, the Codifier of Rules shall publish in the North Carolina Register a proposed temporary rule received from the Secretary in accordance with this subsection.~~

~~(a10) (Expires on October 1, 2004) Notwithstanding the provisions of subsection (a) of this section,~~

~~(15) The need for the Department of Health and Human Services may to adopt temporary rules concerning the placement of individuals in facilities licensed under Article 2 of Chapter 122C of the General Statutes and the enrollment of providers of services to such individuals in the Medicaid program. After having the proposed temporary rule published in the North Carolina Register and at least 30 days prior to adopting a temporary rule pursuant to this subsection, the Department shall:~~

~~(1) Notify persons on its mailing list maintained pursuant to G.S. 150B-21.2(d) and any other interested parties of its intent to adopt a temporary rule.~~

~~(2) Accept oral and written comments on the proposed temporary rule.~~

~~(3) Hold at least one public hearing on the proposed temporary rule.~~

~~When the Department adopts a temporary rule pursuant to this subsection, the Department shall submit a reference to this subsection as the Department's statement of need to the Codifier of Rules.~~

~~Notwithstanding any other provision of this Chapter, the Codifier of Rules shall publish in the North Carolina Register a proposed temporary rule received from the Department in accordance with this subsection.~~

A recent act, change, regulation, or order as used in subdivisions (2) through (5) of this subsection means an act, change, regulation, or order occurring or made effective no more than 210 days prior to the submission of a temporary rule to the Rules Review Commission. Upon written request of the agency, the Commission may waive the 210-day requirement upon consideration of the degree of public benefit, whether the agency had control over the circumstances that required the requested waiver, notice to and opposition by the public, the need for the waiver, and previous requests for waivers submitted by the agency.

(a1) Unless otherwise provided by law, at least 30 business days prior to adopting a temporary rule, the agency shall:

(1) Submit the rule and a notice of public hearing to the Codifier of Rules, and the Codifier of Rules shall publish the proposed temporary rule

and the notice of public hearing on the Internet to be posted within five business days.

(2) Notify persons on the mailing list maintained pursuant to G.S. 150B-21.2(d) and any other interested parties of its intent to adopt a temporary rule and of the public hearing.

(3) Accept written comments on the proposed temporary rule for at least 15 business days prior to adoption of the temporary rule.

(4) Hold at least one public hearing on the proposed temporary rule no less than five days after the rule and notice have been published.

An agency must also prepare a written statement of its findings of need for a temporary rule stating why adherence to the notice and hearing requirements in G.S. 150B-21.2 would be contrary to the public interest and why the immediate adoption of the rule is required. The statement must be signed by the head of the agency adopting the temporary rule.

(b) Review. – When an agency adopts a temporary rule it must submit the rule and the agency's written statement of its findings of the need for the rule to the ~~Codifier of Rules~~ Rules Review Commission. ~~Within one business day after an agency submits a temporary rule, the Codifier of Rules must review the agency's written statement of findings of need for the rule to determine whether the statement of need meets the criteria listed in subsection (a) or (a1) of this section. Within 15 business days after receiving the proposed temporary rule, the Commission shall review the agency's written statement of findings of need for the rule and the rule to determine whether the statement meets the criteria listed in subsection (a) of this section and the rule meets the standards in G.S. 150B-21.9. The Commission shall direct a member of its staff who is an attorney licensed to practice law in North Carolina to review the statement of findings of need and the rule. The staff member shall make a recommendation to the Commission, which must be approved by the Commission or its designee. The Commission's designee shall be a panel of at least three members of the Commission. In reviewing the statement, the Codifier of Rules Commission or its designee may consider any information submitted by the agency or another person. If the Codifier of Rules Commission or its designee finds that the statement meets the criteria, criteria listed in subsection (a) of this section and the rule meets the standards in G.S. 150B-21.9, the Codifier of Rules must notify the head of the agency and enter the rule in the North Carolina Administrative Code. Commission or its designee must approve the temporary rule and deliver the rule to the Codifier of Rules within two business days of approval. The Codifier of Rules must enter the rule into the North Carolina Administrative Code on the sixth business day following receipt from the Commission or its designee.~~

If the ~~Codifier of Rules~~ Commission or its designee finds that the statement does not meet the ~~criteria~~, criteria listed in subsection (a) of this section or that the rule does not meet the standards in G.S. 150B-21.9, the ~~Codifier of Rules~~ Commission or its designee must immediately notify the head of the agency. The agency may supplement its statement of need with additional findings or submit a new statement. If the agency provides additional findings or submits a new statement, the ~~Codifier of Rules~~ Commission or its designee must review the additional findings or new statement

1 within ~~one business day~~ five business days after the agency submits the additional
2 findings or new statement. If the ~~Codifier of Rules~~ Commission or its designee again
3 finds that the statement does not meet the criteria listed in subsection (a) ~~or (a1)~~ of this
4 ~~section~~, section or that the rule does not meet the standards in G.S. 150B-21.9, the
5 ~~Codifier of Rules~~ Commission or its designee must immediately notify the head of the
6 ~~agency~~ agency and return the rule to the agency.

7 If an agency decides not to provide additional findings or submit a new statement
8 when notified by the ~~Codifier of Rules~~ Commission or its designee that the agency's
9 findings of need for a rule do not meet the required ~~criteria~~, criteria or that the rule does
10 not meet the required standards, the agency must notify the ~~Codifier of~~
11 Rules Commission or its designee of its decision. ~~The Codifier of Rules must then enter~~
12 the rule in the North Carolina Administrative Code on the sixth business day after
13 receiving notice of the agency's decision. The Commission or its designee shall then
14 return the rule to the agency. When the Commission returns a rule to an agency in
15 accordance with this subsection, the agency may file an action for declaratory judgment
16 in Wake County Superior Court pursuant to Article 26 of Chapter 1 of the General
17 Statutes. Notwithstanding any other provision of this subsection, if the agency has not
18 complied with the provisions of G.S. 12-3.1, the Codifier of Rules shall not enter the
19 rule into the Code.

20 (c) Standing. – A person aggrieved by a temporary rule adopted by an agency
21 may file an action for declaratory judgment in Wake County Superior Court pursuant to
22 Article 26 of Chapter 1 of the General Statutes. In the action, the court shall determine
23 whether the agency's written statement of findings of need for the rule meets the criteria
24 listed in subsection (a) ~~or (a1)~~ of this section and whether the rule meets the standards in
25 ~~G.S. 150B-21.9 that apply to review of a permanent rule. G.S. 150B-21.9.~~ The court
26 shall not grant an ex parte temporary restraining order.

27 Filing a petition for rule making or a request for a declaratory ruling with the agency
28 that adopted the rule is not a prerequisite to filing an action under this subsection. A
29 person who files an action for declaratory judgment under this subsection must serve a
30 copy of the complaint on the agency that adopted the rule being contested, the Codifier
31 of Rules, and the Commission.

32 (d) Effective Date and Expiration. – A temporary rule becomes effective on the
33 date specified in G.S. 150B-21.3. A temporary rule expires on the earliest of the
34 following dates:

- 35 (1) The date specified in the rule.
- 36 (2) The effective date of the permanent rule adopted to replace the
37 temporary rule, if the Commission approves the permanent rule.
- 38 (3) The date the Commission returns to an agency a permanent rule the
39 agency adopted to replace the temporary rule.
- 40 (4) The effective date of an act of the General Assembly that specifically
41 disapproves a permanent rule adopted to replace the temporary rule.
- 42 (5) 270 days from the date the temporary rule was published in the North
43 Carolina Register, unless the permanent rule adopted to replace the
44 temporary rule has been submitted to the Commission.

(e) Publication. – When the Codifier of Rules enters a temporary rule in the North Carolina Administrative Code, the Codifier must publish the rule in the North Carolina Register. ~~Publication of a temporary rule in the North Carolina Register serves as a notice of rule-making proceedings for a permanent rule if the permanent rule is substantially the same as the published temporary rule, unless the agency published a notice of rule-making proceedings at least 60 days before it adopted the temporary rule."~~

SECTION 3. Part 2 of Article 2A of Chapter 150B of the General Statutes is amended by adding a new section to read:

"§ 150B-21.1A. Adoption of an emergency rule.

(a) Adoption. – An agency may adopt an emergency rule without prior notice or hearing or upon any abbreviated notice or hearing the agency finds practical when it finds that adherence to the notice and hearing requirements of this Part would be contrary to the public interest and that the immediate adoption of the rule is required by a serious and unforeseen threat to the public health or safety. When an agency adopts an emergency rule, it must simultaneously commence the process for adopting a temporary rule by submitting the rule to the Codifier of Rules for publication on the Internet in accordance with G.S. 150B-21.1(a1). The Department of Health and Human Services or the appropriate rule-making agency within the Department may adopt emergency rules in accordance with this section when a recent act of the General Assembly or the United States Congress or a recent change in federal regulations authorizes new or increased services or benefits for children and families and the emergency rule is necessary to implement the change in State or federal law.

(b) Review. – An agency must prepare a written statement of its findings of need for an emergency rule. The statement must be signed by the head of the agency adopting the rule. When an agency adopts an emergency rule, it must submit the rule and the agency's written statement of its findings of the need for the rule to the Codifier of Rules. Within two business days after an agency submits an emergency rule, the Codifier of Rules must review the agency's written statement of findings of need for the rule to determine whether the statement of need meets the criteria in subsection (a) of this section. In reviewing the statement, the Codifier of Rules may consider any information submitted by the agency or another person. If the Codifier of Rules finds that the statement meets the criteria, the Codifier of Rules must notify the head of the agency and enter the rule in the North Carolina Administrative Code on the sixth business day following approval by the Codifier of Rules.

If the Codifier of Rules finds that the statement does not meet the criteria in subsection (a) of this section, the Codifier of Rules must immediately notify the head of the agency. The agency may supplement its statement of need with additional findings or submit a new statement. If the agency provides additional findings or submits a new statement, the Codifier of Rules must review the additional findings or new statement within one business day after the agency submits the additional findings or new statement. If the Codifier of Rules again finds that the statement does not meet the criteria in subsection (a) of this section, the Codifier of Rules must immediately notify the head of the agency.

1 If an agency decides not to provide additional findings or submit a new statement
2 when notified by the Codifier of Rules that the agency's findings of need for a rule do
3 not meet the required criteria, the agency must notify the Codifier of Rules of its
4 decision. The Codifier of Rules must then enter the rule in the North Carolina
5 Administrative Code on the sixth business day after receiving notice of the agency's
6 decision. Notwithstanding any other provision of this subsection, if the agency has not
7 complied with the provisions of G.S. 12-3.1, the Codifier of Rules shall not enter the
8 rule into the Code.

9 (c) Standing. – A person aggrieved by an emergency rule adopted by an agency
10 may file an action for declaratory judgment in Wake County Superior Court pursuant to
11 Article 26 of Chapter 1 of the General Statutes. In the action, the court shall determine
12 whether the agency's written statement of findings of need for the rule meets the criteria
13 listed in subsection (a) of this section and whether the rule meets the standards in G.S.
14 150B-21.9. The court shall not grant an ex parte temporary restraining order.

15 Filing a petition for rule making or a request for a declaratory ruling with the agency
16 that adopted the rule is not a prerequisite to filing an action under this subsection. A
17 person who files an action for declaratory judgment under this subsection must serve a
18 copy of the complaint on the agency that adopted the rule being contested, the Codifier
19 of Rules, and the Commission.

20 (d) Effective Date and Expiration. – An emergency rule becomes effective on the
21 date specified in G.S. 150B-21.3. An emergency rule expires on the earliest of the
22 following dates:

23 (1) The date specified in the rule.

24 (2) The effective date of the temporary rule adopted to replace the
25 emergency rule, if the Commission approves the temporary rule.

26 (3) The date the Commission returns to an agency a temporary rule the
27 agency adopted to replace the emergency rule.

28 (4) Sixty days from the date the emergency rule was published in the
29 North Carolina Register, unless the temporary rule adopted to replace
30 the emergency rule has been submitted to the Commission.

31 (e) Publication. – When the Codifier of Rules enters an emergency rule in the
32 North Carolina Administrative Code, the Codifier of Rules must publish the rule in the
33 North Carolina Register."

34 **SECTION 4.** G.S. 150B-21.2 reads as rewritten:

35 **"§ 150B-21.2. Procedure for adopting a permanent rule.**

36 (a) Steps. – Before an agency adopts a permanent rule, it must take the following
37 actions:

38 (1) Publish a notice of ~~rule-making proceedings-text~~ in the North Carolina
39 Register, ~~unless the proposed rule is substantially the same as a~~
40 ~~temporary rule published in the North Carolina Register.~~

41 (2) When required by G.S. 150B-21.4, prepare or obtain a fiscal note for
42 the proposed rule.

43 (3) ~~Publish the text of the proposed rule in the North Carolina Register.~~

- 1 (4) When required by subsection (e) of this section, hold a public hearing
2 on the proposed rule after publication of the proposed text of the rule.
3 (5) Accept oral or written comments on the proposed rule as required by
4 subsection (f) of this section.

5 ~~(b) Notice of Rule-Making Proceedings. — A notice of rule-making proceedings~~
6 ~~published in the North Carolina Register must include all of the following:~~

- 7 ~~(1) A statement of the subject matter of the proposed rule making.~~
8 ~~(2) A short explanation of the reason for the proposed action.~~
9 ~~(3) A citation to the law that gives the agency the authority to adopt a rule~~
10 ~~on the subject matter of the proposed rule making.~~
11 ~~(4) The person to whom questions or written comments may be submitted~~
12 ~~on the subject matter of the proposed rule making.~~

13 ~~Publication in the North Carolina Register of an agency's rule-making agenda~~
14 ~~satisfies the requirements of this subsection if the agenda includes the information~~
15 ~~required by this subsection.~~

16 ~~(c) Text After Notice of Rule-Making Proceedings. —~~ Notice of Text. — A notice
17 of the proposed text of a rule must include all of the following:

- 18 (1) The text of the proposed rule.
19 (2) A short explanation of the reason for the proposed rule.
20 (3) A citation to the law that gives the agency the authority to adopt the
21 rule.
22 (4) The proposed effective date of the rule.
23 (5) The date, time, and place of any public hearing scheduled on the rule.
24 (6) Instructions on how a person may demand a public hearing on a
25 proposed rule if the notice does not schedule a public hearing on the
26 proposed rule and subsection (e) of this section requires the agency to
27 hold a public hearing on the proposed rule when requested to do so.
28 (7) The period of time during which and the person to whom written
29 comments may be submitted on the proposed rule.
30 (8) If a fiscal note has been prepared for the rule, a statement that a copy
31 of the fiscal note can be obtained from the agency.
32 (9) The procedure by which a person can object to a proposed rule and the
33 requirements for subjecting a proposed rule to the legislative review
34 process.

35 ~~An agency shall not publish the proposed text of a rule until at least 60 days after the~~
36 ~~date the notice of rule-making proceedings for the proposed rule was published in the~~
37 ~~North Carolina Register.~~

38 (d) Mailing List. — An agency must maintain a mailing list of persons who have
39 requested notice of rule making. When an agency publishes in the North Carolina
40 Register a notice of ~~rule-making proceedings or the text of a proposed rule~~, it must mail
41 a copy of the notice or text to each person on the mailing list who has requested notice
42 ~~of rule-making proceedings~~ on the subject matter described in the notice or the rule
43 affected. An agency may charge an annual fee to each person on the agency's mailing
44 list to cover copying and mailing costs.

(e) Hearing. – An agency must hold a public hearing on a rule it proposes to adopt if the agency publishes the text of the proposed rule in the North Carolina Register and ~~all the following apply:~~

- ~~(1) The notice of text does not schedule a public hearing on the proposed rule.~~
- ~~(2) The~~the agency receives a written request for a public hearing on the proposed rule within 15 days after the notice of text is published.
- ~~(3) The proposed text is not a changed version of proposed text the agency previously published in the course of rule making proceedings but did not adopt.~~

An agency may hold a public hearing on a proposed rule in other circumstances. When an agency is required to hold a public hearing on a proposed rule or decides to hold a public hearing on a proposed rule when it is not required to do so, the agency must publish in the North Carolina Register a notice of the date, time, and place of the public hearing. The hearing date of a public hearing held after the agency publishes notice of the hearing in the North Carolina Register must be at least 15 days after the date the notice is published. If notice of a public hearing has been published in the North Carolina Register and that public hearing has been cancelled, the agency shall publish notice in the North Carolina Register at least 15 days prior to the date of any rescheduled hearing.

~~(f) Comments. – An agency must accept comments on a notice of proposed rule making proceedings published in the North Carolina Register until the text of the proposed rule that results from the notice is published. An agency must accept comments on the text of a proposed rule that is published in the North Carolina Register and that requires a fiscal note under G.S. 150B-21.4(b1) for at least 60 days after the text is published or until the date of any public hearing held on the proposed rule, whichever is longer. An agency must accept comments on the text of any other proposed rule published in the North Carolina Register for at least 30 days after the text is published or until the date of any public hearing held on the proposed rule, whichever is longer. An agency must consider fully all written and oral comments received.~~

(g) Adoption. – An agency shall not adopt a rule until the time for commenting on the proposed text of the rule has elapsed and shall not adopt a rule if more than 12 months have elapsed since the end of the time for commenting on the proposed text of the rule. An agency shall not adopt a rule that differs substantially from the text of a proposed rule published in the North Carolina Register unless the agency publishes the text of the proposed different rule in the North Carolina Register and accepts comments on the proposed different rule for the time set in subsection (f) of this section.

An adopted rule differs substantially from a proposed rule if it does one or more of the following:

- (1) Affects the interests of persons who, based on ~~either the notice of rule making proceedings or the~~ proposed text of the rule published in the North Carolina Register, could not reasonably have determined that the rule would affect their interests.

- 1 (2) Addresses a subject matter or an issue that is not addressed in the
2 proposed text of the rule.
3 (3) Produces an effect that could not reasonably have been expected based
4 on the proposed text of the rule.

5 When an agency adopts a rule, it shall not take subsequent action on the rule without
6 following the procedures in this Part. An agency must submit an adopted rule to the
7 Rules Review Commission within 30 days of the agency's adoption of the rule.

8 (h) Explanation. – An agency must issue a concise written statement explaining
9 why the agency adopted a rule if, within ~~30~~15 days after the agency adopts the rule, a
10 person asks the agency to do so. The explanation must state the principal reasons for
11 and against adopting the rule and must discuss why the agency rejected any arguments
12 made or considerations urged against the adoption of the rule. The agency must issue
13 the explanation within 15 days after receipt of the request for an explanation.

14 (i) Record. – An agency must keep a record of a rule-making proceeding. The
15 record must include all written comments received, a transcript or recording of any
16 public hearing held on the rule, and any written explanation made by the agency for
17 adopting the rule."

18 **SECTION 5.** G.S. 150B-21.3 reads as rewritten:

19 "**§ 150B-21.3. Effective date of rules.**

20 (a) Temporary ~~and Emergency Rule.~~ Rules. – A temporary rule or an emergency
21 rule becomes effective on the date the Codifier of Rules enters the rule in the North
22 Carolina Administrative Code.

23 (b) Permanent Rule. – A permanent rule approved by the Commission becomes
24 effective on the first day of the month following the month the rule is approved by the
25 Commission, unless the Commission received written objections to the rule in
26 accordance with subsection (b2) of this section.

27 (b1) Delayed Effective Dates. – If the Commission received written objections to
28 the rule in accordance with subsection (b2) of this section, the rule becomes effective on
29 the earlier of the thirty-first legislative day or the day of adjournment of the next regular
30 session of the General Assembly that begins at least 25 days after the date the
31 Commission approved the rule, unless a different effective date applies under this
32 section. If a bill that specifically disapproves the rule is introduced in either house of the
33 General Assembly before the thirty-first legislative day of that session, the rule becomes
34 effective on the earlier of either the day an unfavorable final action is taken on the bill
35 or the day that session of the General Assembly adjourns without ratifying a bill that
36 specifically disapproves the rule. If the agency adopting the rule specifies a later
37 effective date than the date that would otherwise apply under this subsection, the later
38 date applies. A permanent rule that is not approved by the Commission or that is
39 specifically disapproved by a bill enacted into law before it becomes effective does not
40 become effective.

41 A bill specifically disapproves a rule if it contains a provision that refers to the rule
42 by appropriate North Carolina Administrative Code citation and states that the rule is
43 disapproved. Notwithstanding any rule of either house of the General Assembly, any
44 member of the General Assembly may introduce a bill during the first 30 legislative

1 days of any regular session to disapprove a rule that has been approved by the
2 Commission and that either has not become effective or has become effective by
3 executive order under subsection (c) of this section.

4 (b2) Objection. – Any person who objects to the adoption of a permanent rule may
5 submit written comments to the agency. If the objection is not resolved prior to adoption
6 of the rule, a person may submit written objections to the Commission. If the
7 Commission receives written objections from 10 or more persons clearly requesting
8 review by the legislature in accordance with instructions contained in the notice
9 pursuant to G.S. 150B-21.2(c)(9), and the Commission approves the rule, the rule will
10 become effective as provided in subsection (b1) of this section. When the requirements
11 of this subsection have been met and a rule is subject to legislative disapproval, the
12 agency may adopt the rule as a temporary rule if the rule would have met the criteria
13 listed in G.S. 150B-21.1(a) at the time the notice of text for the permanent rule was
14 published in the North Carolina Register.

15 (c) Executive Order Exception. – The Governor may, by executive order, make
16 effective a permanent rule that has been approved by the Commission ~~and has not~~
17 ~~become effective under subsection (b)~~ but the effective date of which has been delayed
18 in accordance with subsection (b1) of this section upon finding that it is necessary that
19 the rule become effective in order to protect public health, safety, or welfare. A rule
20 made effective by executive order becomes effective on the date the order is issued or at
21 a later date specified in the order. When the Codifier of Rules enters in the North
22 Carolina Administrative Code a rule made effective by executive order, the entry must
23 reflect this action.

24 A rule that is made effective by executive order remains in effect unless it is
25 specifically disapproved by the General Assembly in a bill enacted into law on or before
26 the day of adjournment of the regular session of the General Assembly that begins at
27 least 25 days after the date the executive order is issued. A rule that is made effective by
28 executive order and that is specifically disapproved by a bill enacted into law is repealed
29 as of the date specified in the bill. If a rule that is made effective by executive order is
30 not specifically disapproved by a bill enacted into law within the time set by this
31 subsection, the Codifier of Rules must note this in the North Carolina Administrative
32 Code.

33 (c1) Fees. – Notwithstanding any other provision of this section, a rule that
34 establishes a new fee or increases an existing fee shall not become effective until the
35 agency has complied with the requirements of G.S. 12-3.1.

36 (d) Legislative Day and Day of Adjournment. – As used in this section:

- 37 (1) A "legislative day" is a day on which either house of the General
38 Assembly convenes in regular session.
39 (2) The "day of adjournment" of a regular session held in an
40 odd-numbered year is the day the General Assembly adjourns by joint
41 resolution for more than 10 days.
42 (3) The "day of adjournment" of a regular session held in an
43 even-numbered year is the day the General Assembly adjourns sine
44 die.

(e) OSHA Standard. – A permanent rule concerning an occupational safety and health standard that is adopted by the Occupational Safety and Health Division of the Department of Labor and is identical to a federal regulation promulgated by the Secretary of the United States Department of Labor becomes effective on the date the Division delivers the rule to the Codifier of Rules, unless the Division specifies a later effective date. If the Division specifies a later effective date, the rule becomes effective on that date.

(f) Technical Change. – A permanent rule for which no notice or hearing is required under G.S. 150B-21.5(a)(1) through (a)(5) or G.S. 150B-21.5(b) becomes effective on the first day of the month following the month the rule is approved by the Rules Review Commission."

SECTION 6. G.S. 150B-21.4(b1) reads as rewritten:

"(b1) Substantial Economic Impact. – Before an agency publishes in the North Carolina Register the proposed text of a permanent rule change that would have a substantial economic impact and that is not identical to a federal regulation that the agency is required to adopt, the agency must obtain a fiscal note for the proposed rule change from the Office of State Budget and Management or prepare a fiscal note for the proposed rule change and have the note approved by that Office. If an agency requests the Office of State Budget and Management to prepare a fiscal note for a proposed rule change, that Office must prepare the note within 90 days after receiving a written request for the note. If the Office of State Budget and Management fails to prepare a fiscal note within this time period, the agency proposing the rule change may prepare a fiscal note. A fiscal note prepared in this circumstance does not require approval of the Office of State Budget and Management.

If an agency prepares the required fiscal note, the agency must submit the note to the Office of State Budget and Management for review. The Office of State Budget and Management must review the fiscal note within 14 days after it is submitted and either approve the note or inform the agency in writing of the reasons why it does not approve the fiscal note. After addressing these reasons, the agency may submit the revised fiscal note to that Office for its review. If an agency is not sure whether a proposed rule change would have a substantial economic impact, the agency may ask the Office of State Budget and Management to determine whether the proposed rule change has a substantial economic impact.

As used in this subsection, the term "substantial economic impact" means an aggregate financial impact on all persons affected of at least ~~five million dollars (\$5,000,000)~~ three million dollars (\$3,000,000) in a 12-month period."

SECTION 7. G.S. 150B-21.5 reads as rewritten:

"§ 150B-21.5. Circumstances when notice and rule-making hearing not required.

(a) Amendment. – An agency is not required to publish a notice of ~~rule-making proceedings or a notice of~~ text in the North Carolina Register or hold a public hearing when it proposes to amend a rule to do one of the following:

(1) Reletter or renumber the rule or subparts of the rule.

(2) Substitute one name for another when an organization or position is renamed.

- (3) Correct a citation in the rule to another rule or law when the citation has become inaccurate since the rule was adopted because of the repeal or renumbering of the cited rule or law.
- (4) Change information that is readily available to the public, such as an address or a telephone number.
- (5) Correct a typographical error in the North Carolina Administrative Code.
- (6) Change a rule in response to a request or an objection by the ~~Commission~~. Commission, unless the Commission determines that the change is substantial.

(b) Repeal. – An agency is not required to publish a notice of ~~rule-making proceedings or a notice of text~~ in the North Carolina Register or hold a public hearing when it proposes to repeal a rule as a result of any of the following:

- (1) The law under which the rule was adopted is repealed.
- (2) The law under which the rule was adopted or the rule itself is declared unconstitutional.
- (3) The rule is declared to be in excess of the agency's statutory authority.

(c) OSHA Standard. – The Occupational Safety and Health Division of the Department of Labor is not required to publish a notice of ~~rule-making proceedings or a notice of text~~ in the North Carolina Register or hold a public hearing when it proposes to adopt a rule that concerns an occupational safety and health standard and is identical to a federal regulation promulgated by the Secretary of the United States Department of Labor. The Occupational Safety and Health Division is not required to submit to the Commission for review a rule for which notice and hearing is not required under this subsection.

(d) State Building Code. – The Building Code Council is not required to publish a notice of text in the North Carolina Register when it proposes to adopt a rule that concerns the North Carolina State Building Code. The Building Code Council is required to publish a notice of ~~rule-making proceeding~~ in the North Carolina Register when it proposes to adopt a rule that concerns the North Carolina State Building Code. The notice must include all of the following:

- (1) A statement of the subject matter of the proposed rule making.
- (2) A short explanation of the reason for the proposed action.
- (3) A citation to the law that gives the agency the authority to adopt a rule on the subject matter of the proposed rule making.
- (4) The person to whom questions or written comments may be submitted on the subject matter of the proposed rule making.

The Building Code Council is required to submit to the Commission for review a rule for which notice ~~and hearing~~ of text is not required under this subsection. In adopting a rule, the Council shall comply with the procedural requirements of G.S. 150B-21.3."

SECTION 8. G.S. 150B-21.8 reads as rewritten:

"§ 150B-21.8. Review of rule by Commission.

1 (a) ~~Temporary–Emergency~~ Rule. – The Commission does not review a
2 ~~temporary~~an emergency rule.

3 (b) ~~Temporary and Permanent Rule.–Rules.~~ – An agency must submit a
4 ~~temporary and permanent rule– rules~~ adopted by it to the Commission before the rule
5 can be included in the North Carolina Administrative Code. The Commission reviews a
6 ~~temporary or permanent rule~~ in accordance with the standards in G.S. 150B-21.9 and
7 follows the procedure in this Part in its review of a ~~permanent~~rule.

8 (c) Scope. – When the Commission reviews an amendment to a permanent rule,
9 it may review the entire rule that is being amended. The procedure in G.S. 150B-21.12
10 applies when the Commission objects to a part of a permanent rule that is within its
11 scope of review but is not changed by a rule amendment.

12 (d) Judicial Review. – When the Commission returns a permanent rule to an
13 agency in accordance with G.S. 150B-21.12(d), the agency may file an action for
14 declaratory judgment in Wake County Superior Court pursuant to Article 26 of Chapter
15 1 of the General Statutes."

16 **SECTION 9.** G.S. 150B-21.9 reads as rewritten:

17 "**§ 150B-21.9. Standards and timetable for review by Commission.**

18 (a) Standards. – The Commission must determine whether a rule meets all of the
19 following criteria:

20 (1) It is within the authority delegated to the agency by the General
21 Assembly.

22 (2) It is clear and unambiguous.

23 (3) It is reasonably necessary to ~~fulfill a duty delegated to the agency by~~
24 implement or interpret an enactment of the General Assembly, or of
25 Congress, or a regulation of a federal agency. when considered in light
26 ~~of.~~ The Commission shall consider the cumulative effect of all rules
27 adopted by the agency related to the specific purpose for which the
28 rule is ~~proposed and the legislative intent of the General Assembly in~~
29 ~~delegating the duty proposed.~~

30 (4) It was adopted in accordance with Part 2 of this Article.

31 The Commission shall not consider questions relating to the quality or efficacy of
32 the rule but shall restrict its review to determination of the standards set forth in this
33 subsection.

34 ~~The Commission may determine if a rule submitted to it was adopted in accordance~~
35 ~~with Part 2 of this Article.~~ The Commission may ask the Office of State Budget and
36 Management to determine if a rule has a substantial economic impact and is therefore
37 required to have a fiscal note. The Commission must ask the Office of State Budget and
38 Management to make this determination if a fiscal note was not prepared for a rule and
39 the Commission receives a written request for a determination of whether the rule has a
40 substantial economic impact.

41 ~~The Commission must notify the agency that adopted the rule if it determines that a~~
42 ~~rule was not adopted in accordance with Part 2 of this Article and must return the rule to~~
43 ~~the agency.–(a1)~~ Entry of a rule in the North Carolina Administrative Code after review

1 by the Commission ~~is conclusive evidence~~ creates a rebuttable presumption that the
2 rule was adopted in accordance with Part 2 of this Article.

3 (b) Timetable. – The Commission must review a permanent rule submitted to it
4 on or before the twentieth of a month by the last day of the next month. The
5 Commission must review a rule submitted to it after the twentieth of a month by the last
6 day of the second subsequent month. The Commission must review a temporary rule in
7 accordance with the timetable and procedure set forth in G.S. 150B-21.1."

8 **SECTION 10.** G.S. 150B-21.12(c) reads as rewritten:

9 "(c) Changes. – When an agency changes a rule in response to an objection by the
10 Commission, the Commission must determine whether the change satisfies the
11 Commission's objection. If it does, the Commission must approve the rule. If it does
12 not, the Commission must send the agency a written statement of the Commission's
13 continued objection and the reason for the continued objection. The Commission must
14 also determine whether the change is substantial. In making this determination, the
15 Commission shall use the standards set forth in G.S. 150B-21.2(g). If the change is
16 substantial, the revised rule shall be published and reviewed in accordance with the
17 procedure set forth in G.S. 150B-21.1(a1) and (b)."

18 **SECTION 11.** G.S. 150B-21.17(a) reads as rewritten:

19 "(a) Content. – The Codifier of Rules must publish the North Carolina Register.
20 The North Carolina Register must be published at least two times a month and must
21 contain the following:

22 (1) Temporary rules entered in the North Carolina Administrative Code.

23 (1a) ~~Notices of rule making proceedings, the~~ The text of proposed rules,
24 rules and the text of permanent rules approved by the Commission.
25 ~~Except with regard to notices of rule making proceedings, this~~
26 ~~subdivision does not apply to the North Carolina State Building Code.~~

27 (1b) Emergency rules entered into the North Carolina Administrative Code.

28 (2) Notices of receipt of a petition for municipal incorporation, as required
29 by G.S. 120-165.

30 (3) Executive orders of the Governor.

31 (4) Final decision letters from the United States Attorney General
32 concerning changes in laws that affect voting in a jurisdiction subject
33 to section 5 of the Voting Rights Act of 1965, as required by G.S.
34 120-30.9H.

35 (5) Orders of the Tax Review Board issued under G.S. 105-241.2.

36 (6) Other information the Codifier determines to be helpful to the public."

37 **SECTION 12.** G.S. 150B-2(8a) reads as rewritten:

38 "(8a) "Rule" means any agency regulation, standard, or statement of general
39 applicability that implements or interprets an enactment of the General
40 Assembly or Congress or a regulation adopted by a federal agency or
41 that describes the procedure or practice requirements of an agency.
42 The term includes the establishment of a fee and the amendment or
43 repeal of a prior rule. The term does not include the following:

- a. Statements concerning only the internal management of an agency or group of agencies within the same principal office or department enumerated in G.S. 143A-11 or 143B-6, including policies and procedures manuals, if the statement does not directly or substantially affect the procedural or substantive rights or duties of a person not employed by the agency or group of agencies.
- b. Budgets and budget policies and procedures issued by the Director of the Budget, by the head of a department, as defined by G.S. 143A-2 or G.S. 143B-3, by an occupational licensing board, as defined by G.S. 93B-1, or by the State Board of Elections.
- c. Nonbinding interpretative statements within the delegated authority of an agency that merely define, interpret, or explain the meaning of a statute or rule.
- d. A form, the contents or substantive requirements of which are prescribed by rule or statute.
- e. Statements of agency policy made in the context of another proceeding, including:
 1. Declaratory rulings under G.S. 150B-4.
 2. Orders of establishing or fixing rates or tariffs.
- f. Requirements, communicated to the public by the use of signs or symbols, concerning the use of public roads, bridges, ferries, buildings, or facilities.
- g. Statements that set forth criteria or guidelines to be used by the staff of an agency in performing audits, investigations, or inspections; in settling financial disputes or negotiating financial arrangements; or in the defense, prosecution, or settlement of cases.
- h. Scientific, architectural, or engineering standards, forms, or procedures, including design criteria and construction standards used to construct or maintain highways, bridges, or ferries.
- i. Job classification standards, job qualifications, and salaries established for positions under the jurisdiction of the State Personnel Commission.
- j. Establishment of the interest rate that applies to tax assessments under G.S. 105-241.1 and the variable component of the excise tax on motor fuel under G.S. 105-449.80.
- k. The State Medical Facilities Plan, if the Plan has been prepared with public notice and hearing as provided in G.S. 131E-176(25), reviewed by the Commission for compliance with G.S. 131E-176(25), and approved by the Governor."

SECTION 13. G.S. 131E-176(25) reads as rewritten:

1 "(25) "State Medical Facilities Plan" means the plan prepared by the
2 Department of Health and Human Services and the North Carolina
3 State Health Coordinating Council, and approved by the Governor. In
4 preparing the Plan, the Department and the State Health Coordinating
5 Council shall maintain a mailing list of persons who have requested
6 notice of public hearings regarding the Plan. Not less than 15 days
7 prior to a scheduled public hearing, the Department shall notify
8 persons on its mailing list of the date, time, and location of the hearing.
9 The Department shall hold at least one public hearing prior to the
10 adoption of the proposed Plan and at least six public hearings after the
11 adoption of the proposed Plan by the State Health Coordinating
12 Council. The Council shall accept oral and written comments from the
13 public concerning the Plan."

14 **SECTION 14.** Nothing in this act shall be construed to limit or repeal any
15 specific grant of temporary rule-making authority to an agency enacted by the General
16 Assembly prior to the effective date of this act.

17 **SECTION 15.** This act becomes effective July 1, 2003, and applies to
18 temporary and emergency rules adopted on or after that date and to permanent rules
19 adopted on or after October 1, 2003. G.S. 150B-21.9(a1), as amended by Section 9 of
20 this act, applies only to rules adopted on or after the effective date of this act.