# **SESSION 1989**

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### HOUSE BILL 2398\* Committee Substitute Favorable 7/5/90

Short Title: Crematory Act.

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Sponsors:

Referred to:

June 28, 1990

1	A BILL TO BE ENTITLED
2	AN ACT TO PROVIDE FOR THE LICENSURE OF CREMATORY OPERATORS
3	AND TO ESTABLISH THE CREMATORY AUTHORITY WITHIN THE BOARD
4	OF MORTUARY SCIENCE.
5	The General Assembly of North Carolina enacts:
6	Section 1. Chapter 90 of the General Statutes is amended by adding a new
7	Article to read:
8	" <u>ARTICLE 13C.</u>
9	<u>"CREMATIONS.</u>
10	" <u>§ 90-210.40. Short title.</u>
11	This Article shall be known and may be cited as the North Carolina Crematory Act.
12	" <u>§ 90-210.41. Definitions.</u>
13	As used in this Article, unless the context requires otherwise:
14	(1) 'Authorizing agent' means a person legally entitled to order the
15	cremation of human remains. An authorizing agent shall be, in order of
16	priority, a spouse, an adult child, a parent, any adult sibling, guardian
17	or close relation of the deceased. In the case of indigents or any other
18	individuals whose final disposition is the responsibility of the State, a
19	public official charged with arranging the final disposition of the
20	deceased, if legally authorized, may serve as the authorizing agent. In
21	the case of individuals whose death occurred in a nursing home or
22	other private institution, and in which the institution is charged with

(Public)

1		making arrangements for the final disposition of the deceased, a
2		representative of the institution, if legally authorized, may serve as the
3		authorizing agent.
4	(2)	<u>'Board' means the North Carolina State Board of Mortuary Science.</u>
5	$\frac{(2)}{(3)}$	<u>'Casket' means a rigid container which is designed for the encasement</u>
6	<u>(J)</u>	of human remains and which is usually constructed of wood, metal or
7		other rigid material and ornamented and lined with fabric.
8	(A)	'Closed container' means any container in which cremated remains can
8 9	<u>(4)</u>	
9 10		be placed and closed in a manner so as to prevent leakage or spillage
10	(5)	of cremated remains or the entrance of foreign material.
11	<u>(5)</u>	<u>'Cremated remains' means all human remains recovered after the</u>
12		completion of the cremation process, including pulverization which
	$(\mathbf{f})$	leaves only bone fragments reduced to unidentifiable dimensions.
14	<u>(6)</u>	<u>'Cremation' means the technical process, using heat, that reduces</u>
15	( <b>7</b> )	human remains to bone fragments.
16	<u>(7)</u>	<u>'Cremation chamber' means the enclosed space within which the</u>
17		cremation process takes place. Cremation chambers covered by this
18	$\langle 0 \rangle$	Article shall be used exclusively for the cremation of human remains.
19	<u>(8)</u>	<u>'Cremation container' means the container in which the human</u>
20		remains are placed in the cremation chamber for a cremation. A
21		cremation container must meet all of the standards established by the
22	$\langle 0 \rangle$	rules adopted by the Board.
23	<u>(9)</u>	<u>'Crematory' means the building or portion of a building that houses the</u>
24		cremation chamber and that may house the holding facility, business
25		office or other part of the crematory business. A crematory must
26		comply with any applicable public health laws and rules and must
27		contain the equipment and meet all of the standards established by the
28		rules adopted by the Board.
29	<u>(10)</u>	<u>'Crematory authority' means the North Carolina Crematory Authority.</u>
30	<u>(11)</u>	Crematory operator' means the legal entity which is licensed by the
31	<i></i>	Board to operate a crematory and perform cremations.
32	<u>(12)</u>	'Holding facility' means an area within or adjacent to the crematory,
33		designated for the retention of human remains prior to cremation. A
34		holding facility must comply with any applicable public health laws
35		and rules and must meet all of the standards established by the rules
36		adopted by the Board.
37	<u>(13)</u>	'Human remains' means the body of a deceased person, or part of a
38		body or limb that has been removed from a living or deceased person.
39	<u>(14)</u>	'Niche' means a compartment or cubicle for the memorialization or
40		permanent placement of an urn containing cremated remains.
41	<u>(15)</u>	'Scattering area' means a designated area for the scattering of cremated
42		remains.
43	<u>(16)</u>	'Temporary container' means a temporary receptacle for cremated
44		remains, usually made of cardboard, plastic film or similar material

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1	designed to hold the cremated remains until an urn or other permanent
2	container is acquired.
3	(17) <u>'Urn' means a receptacle designed to permanently encase the cremated</u>
4	remains.
5	" <u>§ 90-210.42. Crematory Authority established.</u>
6	(a) The North Carolina Crematory Authority is established as a Committee
7	within the Board. The Crematory Authority shall suggest rules to the Board for the
8	carrying out and enforcement of the provisions of this Article.
9	(b) The Crematory Authority shall initially consist of five members appointed by
10	the Governor and two members of the Board appointed by the Board. The Governor
11	may consider a list of recommendations from the Cremation Association of North
12	<u>Carolina.</u>
13	(c) The initial terms of the members of the Crematory Authority shall be
14	staggered by the appointing authorities so that the terms of three members (two of which shall be appointing of the Courser) awaire December 21, 1001, the terms of two
15 16	which shall be appointees of the Governor) expire December 31, 1991, the terms of two members (both of which shall be appointees of the Governor) expire December 31,
10 17	<u>1992, and the terms of the remaining two members (one of which shall be an appointee</u>
17	of the Governor) expire December 31, 1993.
19	<u>As the terms of the members appointed by the Governor expire, their successors</u>
20	shall be elected from among a list of nominees in an election conducted by the Board in
21	which all licensed crematory operators are eligible to vote. The Board may conduct the
22	election for members of the Crematory Authority simultaneously with the election for
23	members of the Board or at any other time. The Board shall prescribe the procedures
24	and establish the time and date for nominations and elections to the Crematory
25	Authority. A nominee who receives a majority of the votes cast shall be declared
26	elected. The Board shall appoint the successors to the two positions for which it makes
27	initial appointments pursuant to this section.
28	The terms of the elected members of the Crematory Authority shall be three years.
29	The terms of the members appointed by the Board, including the members initially
30	appointed pursuant to this subsection, shall be coterminous with their terms on the
31 32	Board. Any vacancy occurring in an elective seat shall be filled for the unexpired term by majority vote of the remaining members of the Crematory Authority. Any vacancy
33	occurring in a seat appointed by the Governor shall be filled by the Governor. Any
34	vacancy occurring in a seat appointed by the Board shall be filled by the Board.
35	(d) The members of the Crematory Authority shall receive per diem and
36	necessary travel and subsistence expenses in accordance with the provisions of G.S.
37	93B-5 for all time actually spent upon the business of the Crematory Authority. All
38	expenses, salaries and per diem provided for in this Article shall be paid from funds
39	received under the provisions of this Article and Article 13A and shall in no manner be
40	an expense to the State.
41	(e) The Crematory Authority shall select from its members a chairman, a vice
42	chairman and a secretary who shall serve for one year or until their successors are
43	elected and qualified. No two offices may be held by the same person. The Crematory

1	Authority, with the concurrence of the Board, shall have the authority to engage
2	adequate staff as deemed necessary to perform its duties.
3	(f) The Crematory Authority shall hold at least one meeting in each year. In
4	addition, the Crematory Authority may meet as often as the proper and efficient
5	discharge of its duties shall require. Five members shall constitute a quorum.
6	"§ 90-210.43. Licensing and inspection.
7	(a) Any person doing business in this State, or any cemetery, funeral
8	establishment, corporation, partnership, joint venture, voluntary organization or any
9	other entity may erect, maintain and conduct a crematory in this State and may provide
10	the necessary appliances and facilities for the cremation of human remains, provided
11	that such person has secured a license as a crematory operator in accordance with the
12	provisions of this Article.
13	(b) A crematory may be constructed on or adjacent to any cemetery, on or
14	adjacent to any funeral establishment that is zoned commercial or industrial, or at any
15	other location consistent with local zoning regulations.
16	(c) Application for a license as a crematory operator shall be made on forms
17	furnished and prescribed by the Board. The Board shall examine the premises and
18	structure to be used as a crematory and shall issue a license to the crematory operator if
19	the applicant meets all the requirements and standards of the Board and the
20	requirements of this Article. In the event of a change of ownership of a crematory, at
21	least 30 days prior to the change the new owners shall provide the Board with the name
22	and address of the new owners.
23	(d) Every application for licensure shall identify the individual who is
24	responsible for overseeing the management and operation of the crematory. The
25	crematory operator shall keep the Board informed at all times of the name and address
26	of the manager.
27	(e) <u>No person, cemetery, funeral establishment, corporation, partnership, joint</u>
28	venture, voluntary organization or any other entity shall cremate any human remains,
29	except in a crematory licensed for this express purpose and under the limitations
30	provided in this Article.
31	(f) Whenever the Board finds that an owner, partner or officer of a crematory
32	operator or an applicant to become a crematory operator, or that any agent or employee
33	of a crematory operator or an applicant to become a crematory operator, with the direct
34	or implied permission of such owner, partner or officer, has violated any provision of
35	this Article, or is guilty of any of the following acts, and when the Board also finds that
36	the crematory operator or applicant has thereby become unfit to practice, the Board may
37	suspend, revoke, or refuse to issue or renew the license, in accordance with the
38	procedures of Chapter 150B:
39	(1) <u>Conviction of a felony or a crime involving fraud or moral turpitude;</u>
40	(2) Fraud or misrepresentation in obtaining or renewing a license or in the
41	practice of cremation;
42	(3) <u>False or misleading advertising;</u>
17	
43 44	(4) <u>Gross immorality, including being under the influence of alcohol or</u> drugs while performing cremation services;

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1	<u>(5)</u>	Using profane, indecent or obscene language in the presence of a dead
2	<u>,,,</u>	human body, and within the immediate hearing of the family or
3		relatives of a deceased, whose body has not yet been cremated or
4		otherwise disposed of;
5	<u>(6)</u>	Violating or cooperating with others to violate any of the provisions of
6		this Article or of the rules of the Board;
7	<u>(7)</u>	Violation of any State law or municipal or county ordinance or
8		regulation affecting the handling, custody, care or transportation of
9		dead human bodies;
10	<u>(8)</u>	Refusing to surrender promptly the custody of a dead human body or
11		cremated remains upon the express order of the person lawfully
12		entitled to the custody thereof, except as provided in G.S. 90-
13		<u>210.47(e);</u>
14	<u>(9)</u>	Indecent exposure or exhibition of a dead human body while in the
15		<u>custody or control of a licensee.</u>
16		Board and Crematory Authority may hold hearings in accordance with
17	*	of this Article and Chapter 150B. Any such hearing shall be conducted
18		Board and the Crematory Authority. The Board and the Crematory
19 20	•	jointly constitute an 'agency' under Article 3A of Chapter 150B of the
20 21		es with respect to proceedings initiated pursuant to this Article. The wered to regulate and inspect crematories and crematory operators and to
21 22	-	ovided by law the provisions of this Article and the rules adopted
22	hereunder.	forded by law the provisions of this Article and the rules adopted
23 24		to the powers enumerated in Chapter 150B of the General Statutes, the
25		we the power to administer oaths and issue subpoenas requiring the
26		ersons and the production of papers and records before the Board in any
27	-	igation or proceeding conducted by it or conducted jointly with the
28	-	hority. Members of the Board's staff or the sheriff or other appropriate
29	-	county of this State shall serve all notices, subpoenas and other papers
30		by the President of the Board for service in the same manner as process
31	issued by any o	court of record. Any person who neglects or refuses to obey a subpoena
32	issued by the B	oard shall be guilty of a misdemeanor and, upon conviction thereof, shall
33	be fined or imp	risoned in the discretion of the court.
34		Authorization and record keeping.
35		shall establish requirements for record keeping and authorizations, and it
36	<u>shall be a viola</u>	tion of this Article for any crematory operator to fail to comply with the
37	<u>requirements.</u>	
38		Cremation procedures.
39	. ,	uman body shall be cremated before the crematory operator receives a
40		e signed by the attending physician or an authorization for cremation
41		dical examiner.
42	• •	an remains shall not be cremated within 24 hours after the time of death,
43		eath was a result of an infectious, contagious or communicable and
44	dangerous dise	ase as listed by the Commission of Health Services pursuant to G.S.

1	130A-134, and unless such time requirement is waived in writing by the medical
2	examiner, county health director, or attending physician where the death occurred. In
3	the event such death comes under the jurisdiction of the medical examiner, the human
4	remains shall not be received by the crematory operator until authorization to cremate
5	has been received in writing from the medical examiner of the county in which the
6	death occurred. In the event the crematory operator is authorized to perform funerals as
7	well as cremation, this restriction on the receipt of human remains shall not be
8	applicable.
9	(c) No unauthorized person shall be permitted in the crematory area while any
10	human remains are in the crematory area awaiting cremation, being cremated, or being
11	removed from the cremation chamber. Relatives of the deceased, the authorizing agent,
12	medical examiners and law enforcement officers in the execution of their duties shall be
13	authorized to have access to the holding facility and crematory facility.
14	(d) The simultaneous cremation of the human remains of more than one person
15	within the same cremation chamber is forbidden.
16	(e) Crematory operators shall comply with standards established by the Board for the
17	reduction and pulverization of human remains by the cremation process.
18	" <u>§ 90-210.46. Disposition of cremated remains.</u>
19	(a) The authorizing agent shall provide the person with whom cremation
20	arrangements are made with a signed statement specifying the ultimate disposition of
21	the cremated remains, if known. A copy of this statement shall be retained by the
22	crematory operator.
23	(b) The authorizing agent is responsible for the disposition of the cremated
24	remains. If, after a period of 30 days from the date of cremation, the authorizing agent
25	or his representative has not specified the ultimate disposition or claimed the cremated
26	remains, the crematory operator or the person in possession of the cremated remains
27	may dispose of the cremated remains only in a manner permitted in this section. The
28	authorizing agent shall be responsible for reimbursing the crematory operator for all
29	reasonable expenses incurred in disposing of the cremated remains pursuant to this
30	section. A record of such disposition shall be made and kept by the person making such
31	disposition. Upon disposing of cremated remains in accordance with this section, the
32	crematory operator or person in possession of the cremated remains shall be discharged
33	from any legal obligation or liability concerning such cremated remains.
34	(c) In addition to the disposal of cremated remains in a crypt, niche, grave, or
35	scattering garden located in a dedicated cemetery, or by scattering over uninhabited
36	public land, the sea or other public waterways pursuant to subsection (f) of this section,
37	cremated remains may be disposed of in any manner on the private property of a
38	consenting owner, upon direction of the authorizing agent. If cremated remains are to
39	be disposed of by the crematory operator on private property, other than dedicated
40	cemetery property, the authorizing agent shall provide the crematory operator with the
41	written consent of the property owner.
42	(d) Except with the express written permission of the authorizing agent no person
43	may:

43 <u>may:</u>

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1 2	(1) Dispose of or scatter cremated remains in such a manner or in such a location that the cremated remains are commingled with those of
3	another person. This subdivision shall not apply to the scattering of
4	cremated remains at sea or by air from individual closed containers or
5	to the scattering of cremated remains in an area located in a dedicated
6	<u>cemetery and used exclusively for such purposes.</u>
7	(2) Place cremated remains of more than one person in the same closed
8 9	container. This subdivision shall not apply to placing the cremated remains of members of the same family in a common closed container
9 10	designed for the cremated remains of more than one person.
11	(e) Cremated remains shall be delivered by the crematory operator to the
12	individual specified by the authorizing agent on the cremation authorization form. The
13	representative of the crematory operator and the individual receiving the cremated
14	remains shall sign a receipt indicating the name of the deceased, and the date, time, and
15	place of the receipt. After this delivery, the cremated remains may be transported in any
16	manner in this State, without a permit, and disposed of in accordance with the
17	provisions of this Article.
18	(f) Cremated remains may be scattered over uninhabited public land, a public
19	waterway or sea, subject to health and environmental standards, or on the private
20	property of a consenting owner pursuant to subsection (c) of this section. A person may
21	utilize a boat or airplane to perform such scattering. Cremated remains shall be
22	removed from their closed container before they are scattered.
23	" <u>§ 90-210.47. Liability.</u>
24	(a) Any person signing a cremation authorization form shall be deemed to
25 26	warrant the truthfulness of any facts set forth in the cremation authorization form, including the identity of the deceased whose remains are sought to be cremated and that
20 27	person's authority to order such cremation.
28	(b) A crematory operator shall have authority to cremate human remains upon
29	the receipt of a cremation authorization form signed by an authorizing agent. There
30	shall be no liability of a crematory operator that cremates human remains pursuant to
31	such authorization, or that releases or disposes of the cremated remains pursuant to such
32	authorization.
33	(c) A crematory operator shall not be responsible or liable for any valuables
34	delivered to the crematory operator with human remains.
35	(d) A crematory operator shall not be liable for refusing to accept a body or to
36	perform a cremation until it receives a court order or other suitable confirmation that a
37	dispute has been settled if:
38	(1) It is aware of any dispute concerning the cremation of human remains;
39	(2) It has a reasonable basis for questioning any of the representations
40	(2) Ear any other lawful reason
41 42	(a) For any other lawful reason. (a) If a crematory operator is aware of any dispute concerning the release or
42 43	(e) If a crematory operator is aware of any dispute concerning the release or disposition of the cremated remains, the crematory operator may refuse to release the
43 44	cremated remains until the dispute has been resolved or the crematory operator has been
-1-1	eremated remains until the dispute has been resolved of the crematory operator has been

1	provided with a court order authorizing the release or disposition of the cremated
2	remains. A crematory operator shall not be liable for refusing to release or dispose of
3	cremated remains in accordance with this subsection.
4	"§ 90-210.48. Fees.
5	(a) The Board may set and collect fees not to exceed the following amounts from
6	licensed crematory operators and applicants:
7	(1) Licensee application fee. \$400.00
8	(2) Annual renewal fee. 150.00
9	(3) Late renewal penalty. 75.00
10	(4) Re-inspection fee. <u>100.00</u>
11	$(5)  \text{Per cremation fee.} \qquad 10.00.$
12	(b) The funds collected pursuant to this Article shall become part of the general
13	fund of the Board. The cost of the maintenance of the Crematory Authority shall be
14	deemed a general expense of the Board. The Board shall keep an accurate accounting
15	of all the receipts and expenditures made pursuant to this Article and shall provide a
16	current report of such to the Crematory Authority biannually.
17	"§ 90-210.49. Crematory operator authority.
18	(a) A crematory operator may employ a licensed funeral director for the purpose
19	of arranging cremations with the general public, transporting human remains to the
20	crematory, and processing all necessary paper work. Nothing in this provision may be
21	construed to require a licensed funeral director to perform any functions not otherwise
22	required by law to be performed by a licensed funeral director.
23	(b) A crematory operator may adopt reasonable rules consistent with this Article
24	for the management and operation of a crematory. Nothing in this subsection may be
25	construed to prevent a crematory operator from adopting rules which are more stringent
26	than the provisions of this Article.
27	(c) Nothing in this Article shall prohibit or require the performance of cremations
28	by crematory operators for or directly with the public, or exclusively for or through
29	licensed funeral directors.
30	(d) Nothing in this Article may be construed to prohibit a crematory operator
31	from transporting human remains.
32	(e) Nothing in this Article may be construed to relieve the holder of a license
33	issued hereunder from obtaining any other licenses or permits required by law.
34 25	" <u>§ 90-210.50. Rulemaking, applicability, violations, and prohibitions of Article.</u>
35 36	(a) <u>The Board is authorized to adopt and promulgate such rules for the carrying</u> out and enforcement of the provisions of this Article as may be necessary and as are
30 37	consistent with the laws of this State and of the United States. The Board shall adopt
38	rules only after consideration of the Crematory Authority's suggested rules pursuant to
38 39	G.S. 90-210.42(a). The Board may perform such other acts and exercise such other
40	powers and duties as may be provided in this Article, in Article 13A of this Chapter, and
41	otherwise by law and as may be necessary to carry out the powers herein conferred.
42	(b) The provisions of this Article shall not apply to the cremation of human
43	remains and medical waste performed by the North Carolina Anatomical Commission,
44	licensed hospitals and medical schools, and the office of the Chief Medical Examiner
44	nucliscu nospitais and medical schools, and the office of the Unier Medical Examiner

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1	when the disposition of such human remains and medical waste is the legal
2	responsibility of said institutions.
3	(c) <u>A violation of any of the provisions of this Article is a misdemeanor</u>
4	punishable by imprisonment for up to six months and a fine up to one thousand dollars
5	<u>(\$1,000).</u>
6	(d) No person, firm, or corporation may request or authorize cremation or
7	cremate a dead human body when he has information indicating a crime or violence of
8	any sort in connection with the cause of death unless such information has been
9	conveyed to the State or county medical examiner and permission from the State or
10	county medical examiner to cremate has thereafter been obtained."
11	Sec. 2. This act is effective upon ratification, except that (i) no license shall
12	be required to operate a crematory prior to January 1, 1991 and (ii) G.S. 90-210.50(c)
13	shall become effective October 1, 1990 and shall apply only to violations occurring on
14	or after that date.