### GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2009

S

#### SENATE BILL 828 Commerce Committee Substitute Adopted 5/11/09

Short Title: Bidding Process Changes/Maintenance and Op.

(Public)

Sponsors:

Referred to:

	March 25, 2009
1	A BILL TO BE ENTITLED
1 2	AN ACT TO INCREASE THE MAXIMUM AMOUNT AT WHICH PROJECTS MAY
$\frac{2}{3}$	UNDERGO AN INFORMAL BIDDING PROCESS AND CLARIFY THE
4	APPLICATION OF THIS PROCESS, TO CONTINUE THE DEPARTMENT OF
5	TRANSPORTATION'S PROGRAM FOR PARTICIPATION OF DISADVANTAGED
6	MINORITY-OWNED AND WOMEN-OWNED BUSINESSES, AND TO AMEND
7	VARIOUS STATUTES IN CHAPTER 136 OF THE GENERAL STATUTES TO
8	CONFORM WITH THE DEPARTMENT'S FOCUS ON ALL MODES OF
9	TRANSPORTATION INFRASTRUCTURE.
10	The General Assembly of North Carolina enacts:
11	SECTION 1. G.S. 136-28.1 reads as rewritten:
12	"§ 136-28.1. Letting of contracts to bidders after advertisement; exceptions.
13	(a) All contracts over one million two hundred thousand dollars (\$1,200,000) that the
14	Department of Transportation may let for construction construction, maintenance, or repair
15	necessary to carry out the provisions of this Chapter shall be let to a responsible bidder after
16	public advertising under rules and regulations to be made and published by the Department of
17	Transportation. The right to reject any and all bids shall be reserved to the Board of
18	Transportation. Contracts for construction or repair for federal aid projects entered into
19	pursuant to this section shall not contain the standardized contract clauses prescribed by 23
20	U.S.C. § 112(e) and 23 C.F.R. § 635.109 for differing site conditions, suspensions of work
21	ordered by the engineer or significant changes in the character of the work. For those federal
22	aid projects, the Department of Transportation shall use only the contract provisions for
23	differing site conditions, suspensions of work ordered by the engineer, or significant changes in the character of the work developed by the North Coroline Department of Transportation and
24 25	the character of the work developed by the North Carolina Department of Transportation and approved by the Board of Transportation.
23 26	(b) In those cases in which the amount of work to be let to contract for highway
20 27	construction, maintenance, construction or repair is one million two hundred thousand dollars
28	(\$1,200,000) or less, and for highway maintenance that is one million two hundred thousand
29	<u>dollars (\$1,200,000) per year or less, at least three informal bids shall be solicited. The term</u>
30	"informal bids" is defined as bids in writing, received pursuant to a written request, without
31	public advertising. All such contracts shall be awarded to the lowest responsible bidder. The
32	Secretary of Transportation shall keep a record of all bids submitted, which record shall be
33	subject to public inspection at any time after the bids are opened.
34	(c) The construction, maintenance, and repair of ferryboats and all other marine floating

(c) The construction, maintenance, and repair of ferryboats and all other marine floating
 equipment and the construction and repair of all types of docks by the Department of
 Transportation shall be deemed highway construction, maintenance, or repair for the purpose of
 G.S. 136-28.1 and Chapter 44A and Chapter 143C of the General Statutes, the State Budget



2

1 Act. In cases of a written determination by the Secretary of Transportation that the requirement 2 for compatibility does not make public advertising feasible for the repair of ferryboats, the 3 public advertising as well as the soliciting of informal bids may be waived.

4 (d) The construction, maintenance, and repair of the highway rest area buildings and 5 facilities, weight stations and the Department of Transportation's participation in the 6 construction of welcome center buildings shall be deemed highway construction, maintenance, 7 or repair for the purpose of G.S. 136-28.1 and 136-28.3 and Chapter 143C of the General 8 Statutes, the State Budget Act.

9 (e) The Department of Transportation may enter into contracts for construction, 10 maintenance, or repair without complying with the bidding requirements of this section upon a 11 determination of the Secretary of Transportation or the State Highway Administrator that an 12 emergency exists and that it is not feasible or not in the public interest for the Department of 13 Transportation to comply with the bidding requirements.

14 Notwithstanding any other provision of law, the Department of Transportation may (f) 15 solicit proposals under rules and regulations adopted by the Department of Transportation for 16 all contracts for professional engineering services and other kinds of professional or specialized 17 services necessary in connection with highway construction, maintenance, or repair.the planning, design, maintenance, repair, and construction of transportation infrastructure. In order 18 19 to promote engineering and design quality and ensure maximum competition by professional 20 firms of all sizes, the Department may establish fiscal guidelines and limitations necessary to 21 promote cost-efficiencies in overhead, salary, and expense reimbursement rates. The right to 22 reject any and all proposals is reserved to the Board of Transportation.

(g) The Department of Transportation may enter into contracts for research and
 development with educational institutions and nonprofit organizations without soliciting bids or
 proposals.

(h) The Department of Transportation may enter into contracts for applied research and
experimental work without soliciting bids or proposals; provided, however, that if the research
or work is for the purpose of testing equipment, materials, or supplies, the provisions of Article
3 of Chapter 143 of the General Statutes shall apply. The Department of Transportation is
encouraged to solicit proposals when contracts are entered into with private firms when it is in
the public interest to do so.

(i) The Department of Transportation may negotiate and enter into contracts with
 public utility companies for the lease, purchase, installation, and maintenance of generators for
 electricity for its ferry repair facilities.

35

(j) Repealed by Session Laws 2002-151, s. 1, effective October 9, 2002.

(k) The Department of Transportation may accept bids under this section by electronic
 means and may issue rules governing the acceptance of these bids. For purposes of this
 subsection "electronic means" is defined as means relating to technology having electrical,
 digital, magnetic, wireless, optical, electromagnetic, or similar capabilities.

40 (1)The Department of Transportation may enter into as many as two pilot contracts for public private participation in providing litter removal from State right-of-way. Selection of 41 42 firms to perform this work shall be made using a best value procurement process and shall be 43 without regard to other provisions of law regarding the Adopt-A-Highway Program 44 administered by the Department. Acknowledgement of sponsors may be indicated by 45 appropriate signs that shall be owned by the Department of Transportation. The size, style, 46 specifications, and content of the signs shall be determined in the sole discretion of the Department of Transportation. The Department of Transportation may issue rules and policies 47 48 necessary to implement this section.

(m) The Department of Transportation may enter into as many as two pilot contracts for
 public-private participation in providing real-time traveler information at State-owned rest
 areas. Selection of firms to perform this work shall be made using a best value procurement

process. Recognition of sponsors in the program may be indicated by appropriate 1 2 acknowledgment for any services provided. The size, style, specifications, and content of the 3 acknowledgment shall be determined in the sole discretion of the Department. Revenues 4 generated pursuant to a contract initiated under this subsection shall be shared with Department 5 of Transportation at a predetermined percentage or rate, and shall be earmarked by the Department to maintain the State owned rest areas from which the revenues are generated. The 6 7 Department of Transportation may issue guidelines, rules, and policies necessary to administer 8 a pilot program initiated under this subsection." 9 SECTION 2. G.S. 136-28.10(a) reads as rewritten: 10 Notwithstanding the provisions of G.S. 136-28.4(b), for Highway Fund or Highway "(a) 11 Trust Fund construction and repair projects of five hundred thousand dollars (\$500,000) or less, and maintenance projects of five hundred thousand dollars (\$500,000) or less per year, the 12 13 Board of Transportation may, after soliciting at least three informal bids in writing from Small 14 Business Enterprises, award contracts to the lowest responsible bidder. The Department of Transportation may identify projects likely to attract increased participation by Small Business 15 Enterprises, and restrict the solicitation and award to those bidders. The Board of 16 17 Transportation may delegate full authority to award contracts, adopt necessary rules, and 18 administer the provisions of this section to the Secretary of Transportation." 19 **SECTION 3.** The title of Chapter 136 of the General Statutes reads as rewritten: 20 "Chapter 136. Roads and Highways. Transportation." 21 SECTION 4. Chapter 136 of the General Statutes is amended by adding a new 22 23 section to read: 24 "§ 136-4A. Transportation system. 25 For the purpose of this Chapter, transportation system is defined as all modes of 26 transportation infrastructure owned and maintained by the North Carolina Department of 27 Transportation, including roads, highways, rail, ferry, aviation, public transportation, and 28 bicycle and pedestrian facilities." 29 SECTION 5. G.S. 136-18(2) reads as rewritten: 30 "§ 136-18. Powers of Department of Transportation. 31 The said Department of Transportation is vested with the following powers: 32 33 (2)To take over and assume exclusive control for the benefit of the State of any 34 existing county or township roads, and to locate and acquire rights-of-way for any new roads that may be necessary for a State highway system, and 35 36 subject to the provisions of G.S. 136-19.5(a) and (b) also locate and acquire 37 such additional rights-of-way as may be necessary for the present or future 38 relocation or initial location, above or below ground, of telephone, telegraph, 39 broadband communications, electric and other lines, as well as gas, water, 40 sewerage, oil and other pipelines, to be operated by public utilities as defined 41 in G.S. 62-3(23) and which are regulated under Chapter 62 of the General 42 Statutes, or by municipalities, counties, any entity created by one or more 43 political subdivisions for the purpose of supplying any such utility services, electric membership corporations, telephone membership corporations, or 44 45 any combination thereof, with full power to widen, relocate, change or alter 46 the grade or location thereof and to change or relocate any existing roads 47 that the Department of Transportation may now own or may acquire; to 48 acquire by gift, purchase, or otherwise, any road or highway, or tract of land 49 or other property whatsoever that may be necessary for a State highway 50 transportation system and adjacent utility rights-of-way: Provided, all 51 changes or alterations authorized by this subdivision shall be subject to the

General Assembly Of North Carolina Session 2009
provisions of G.S. 136-54 to 136-63, to the extent that said sections are
applicable: Provided, that nothing in this Chapter shall be construed to
authorize or permit the Department of Transportation to allow or pay
anything to any county, township, city or town, or to any board of
commissioners or governing body thereof, for any existing road or part of
any road heretofore constructed by any such county, township, city or town
unless a contract has already been entered into with the Department o
Transportation."
<b>SECTION 6.</b> G.S. 136-19 reads as rewritten:
"§ 136-19. Acquisition of land and deposits of materials; condemnation proceedings
federal parkways.
(a) The Department of Transportation is vested with the power to acquire either in the
nature of an appropriate easement or in fee simple such rights-of-way and title to such land
gravel, gravel beds or bars, sand, sand beds or bars, rock, stone, boulders, quarries, or quarry
beds, lime or other earth or mineral deposits or formations, and such standing timber as it may
deem necessary and suitable for transportation infrastructure construction, including roa
construction, maintenance, and repair, and the necessary approaches and ways through, and
sufficient amount of land surrounding and adjacent thereto, as it may determine to enable it t
properly prosecute the work, by purchase, donation, or condemnation, in the manner hereinafte
set out. If the Department of Transportation acquires by purchase, donation, or condemnatio
part of a tract of land in fee simple for highway right-of-way as authorized by this section an
the Department of Transportation later determines that the property acquired for transportation
infrastructure, including highway right-of-way, or a part of that property, is no longer neede
for highway-infrastructure right-of-way, then the Department shall give first consideration t
any offer to purchase the property made by the former owner. The Department may refuse an
offer that is less than the current market value of the property, as determined by the
Department. Unless the Department acquired an entire lot, block, or tract of land belonging t
the former owner, the former owner must own the remainder of the lot, block, or tract of lan
from which the property was acquired to receive first consideration by the Department of the
offer to purchase the property.
(b) Notwithstanding the provisions of subsection (a), if the Department acquires the
property by condemnation and determines that the property or a part of that property is n
longer needed for highway right of way, right-of-way or other transportation project, the
Department of Transportation may reconvey the property to the former owner upon payment b
the former owner of the full price paid to the owner when the property was taken, the cost of
any improvements, together with interest at the legal rate to the date when the decision wa
made to offer the return of the property. Unless the Department acquired an entire lot, block, of
tract of land belonging to the former owner, the former owner must own the remainder of the
lot, block, or tract of land from which the property was acquired to purchase the propert
pursuant to this subsection.
(c) The requirements of this section for reconveying property to the former owne
regardless of whether such property was acquired by purchase, donation, or condemnation

44 "residue". 45 (d) The Department of Transportation is also vested with the power to acquire such additional land alongside of the rights-of-way or-for transportation projects, including roads as 46 47 in its opinion may be necessary and proper for the protection of the transportation projects, 48 including roads and roadways, and such additional area as may be necessary as by it determined for approaches to and from such material and other requisite area as may be desired 49 by it for working purposes. The Department of Transportation may, in its discretion, with the 50 consent of the landowner, acquire in fee simple an entire lot, block or tract of land, if by so 51

shall not apply to property acquired outside the right-of-way as an "uneconomic remnant" or

43

doing, the interest of the public will be best served, even though said entire lot, block or tract is
 not immediately needed for right-of-way purposes.

3 Notwithstanding any other provisions of law or eminent domain powers of utility (e) 4 companies, utility membership corporations, municipalities, counties, entities created by 5 political subdivisions, or any combination thereof, and in order to prevent undue delay of 6 highway projects because of utility conflicts, the Department of Transportation may condemn 7 or acquire property in fee or appropriate easements necessary to provide highway-transportation 8 project rights-of-way for the relocation of utilities when required in the construction, 9 reconstruction, or rehabilitation of a State highway-transportation project. The Department of 10 Transportation shall also have the authority, subject to the provisions of G.S. 136-19.5(a) and (b), to, in its discretion, acquire rights-of-way necessary for the present or future placement of 11 12 utilities as described in G.S. 136-18(2).

(f) Whenever the Department of Transportation and the owner or owners of the lands, materials, and timber required by the Department of Transportation to carry on the work as herein provided for, are unable to agree as to the price thereof, the Department of Transportation is hereby vested with the power to condemn the lands, materials, and timber and in so doing the ways, means, methods, and procedure of Article 9 of this Chapter shall be used by it exclusively.

19 The Department of Transportation shall have the same authority, under the same (g) 20 provisions of law provided for construction of State highways, transportation projects, for 21 acquirement of all rights-of-way and easements necessary to comply with the rules and 22 regulations of the United States government for the construction of federal parkways and 23 entrance roads to federal parks in the State of North Carolina. The acquirement of a total of 125 24 acres per mile of said parkways, including roadway and recreational, and scenic areas on either 25 side thereof, shall be deemed a reasonable area for said purpose. The right-of-way acquired or 26 appropriated may, at the option of the Department of Transportation, be a fee-simple title. The 27 said Department of Transportation is hereby authorized to convey such title so acquired to the 28 United States government, or its appropriate agency, free and clear of all claims for 29 compensation. All compensation contracted to be paid or legally assessed shall be a valid claim 30 against the Department of Transportation, payable out of the State Highway Fund. Any 31 conveyance to the United States Department of Interior of land acquired as provided by this 32 section shall contain a provision whereby the State of North Carolina shall retain concurrent 33 jurisdiction over the areas conveyed. The Governor is further authorized to grant concurrent 34 jurisdiction to lands already conveyed to the United States Department of Interior for parkways 35 and entrances to parkways.

(h) The action of the Department of Transportation heretofore taken in the acquirement
 of areas for the Blue Ridge Parkway in accordance with the rules and regulations of the United
 States government is hereby ratified and approved and declared to be a reasonable exercise of
 the discretion vested in the said Department of Transportation in furtherance of the public
 interest.

41 (i) When areas have been tentatively designated by the United States government to be 42 included within a parkway, but the final survey necessary for the filing of maps as provided in 43 this section has not yet been made, no person shall cut or remove any timber from said areas 44 pending the filing of said maps after receiving notice from the Department of Transportation 45 that such area is under investigation; and any property owner who suffers loss by reason of the 46 restraint upon his right to use the said timber pending such investigation shall be entitled to 47 recover compensation from the Department of Transportation for the temporary appropriation 48 of his property, in the event the same is not finally included within the appropriated area, and 49 the provisions of this section may be enforced under the same law now applicable for the 50 adjustment of compensation in the acquirement of rights-of-way on other property by the 51 Department of Transportation."

#### 1 2

#### **SECTION 7.** G.S. 136-19.3 reads as rewritten:

### "§ 136-19.3. Acquisition of buildings.

3 Where the right-of-way of a proposed highway or other transportation project necessitates 4 the taking of a portion of a building or structure, the Department of Transportation may 5 acquire, by condemnation or purchase, the entire building or structure, together with the right to enter upon the surrounding land for the purpose of removing said building or structure, upon a 6 7 determination by the Department of Transportation based upon an affidavit of an independent 8 real estate appraiser that the partial taking will substantially destroy the economic value or 9 utility of the building or structure and (i) that an economy in the expenditure of public funds will be promoted thereby; or (ii) that it is not feasible to cut off a portion of the building 10 11 without destroying the entire building; or (iii) that the convenience, safety or improvement of 12 the highway transportation project will be promoted thereby; provided, nothing herein 13 contained shall be deemed to give the Department of Transportation authority to condemn the 14 underlying fee of the portion of any building or structure which lies outside the right-of-way of any existing or proposed transportation project, including a public road, street or highway." 15

16

SECTION 8. G.S. 136-19.5 reads as rewritten:

## 17 "§ 136-19.5. Utility right-of-way agreements.

18 (a) Before the Department of Transportation acquires or proposes to acquire additional 19 rights-of-way for the purpose of accommodating the installation of utilities as authorized by 20 G.S. 136-18 and G.S. 136-19, there shall first be voluntary agreements with the appropriate 21 utilities regarding the acquisition and use of the particular right-of-way and requiring the payment to the Department of Transportation for or recapture of all of its costs associated with 22 23 that acquisition, including the use of funds allocated to such acquisition. Such agreements may 24 take into account the fact that more than one utility can make use of the right-of-way. No such 25 agreement shall constitute a sale of the right-of-way and all such rights-of-way shall remain 26 under the control of the Department of Transportation.

27 A prior agreement between the Department of Transportation and the affected (b)28 utilities may be entered into but is not required when the acquisition of right-of-way is for the 29 purpose of relocation of utilities due to construction, reconstruction, or rehabilitation of a State 30 highway-transportation project. The Department of Transportation shall notify the affected 31 utility whose facilities are being relocated and the affected utility may choose not to participate 32 in the proposed plan for right-of-way acquisition. The decision not to participate in the 33 proposed plan of right-of-way acquisition shall not affect any other rights the utility may have 34 as a result of the relocation of its lines or pipelines.

35 (c) Whenever the Department of Transportation requires the relocation of utilities 36 located in a right-of-way for which the utility owner contributed to the cost of acquisition, the 37 Department of Transportation shall reimburse the utility owner for the cost of moving those 38 utilities.

39 (d) Any additional right-of-way obtained pursuant to this section which is part of a 40 railroad right-of-way shall be returned to the railroad or its successor in interest when the 41 Department of Transportation and the affected utilities agree that the additional right-of-way is 42 no longer useful for utility purposes and the Department of Transportation determines that it is 43 no longer useful for highway-transportation purposes."

44 45

46

**SECTION 9.** G.S. 136-26 reads as rewritten:

### "§ 136-26. Closing of State highways-transportation infrastructure during construction; injury to barriers, warning signs, etc.

If it shall appear necessary to the Department of Transportation, its officers, or appropriate employees, to close any road or highway transportation infrastructure coming under its jurisdiction so as to permit of proper completion of work which is being performed, such the Department of Transportation, its officers or employees, may close, or cause to be closed, the whole or any portion of such road or highway transportation infrastructure deemed necessary to

be excluded from public travel. While any such road or highway, transportation infrastructure, 1 2 or portion thereof, is so closed, or while any such road or highway, transportation infrastructure, 3 or portion thereof, is in process of construction or maintenance, such-the Department of 4 Transportation, its officers or appropriate employees, or its contractor, under authority from 5 such the Department of Transportation, may erect, or cause to be erected, suitable barriers or 6 obstruction thereon; may post, or cause to be posted, conspicuous notices to the effect that the 7 road or highway, transportation infrastructure, or portion thereof, is closed; and may place 8 warning signs, lights and lanterns on such road or highway, transportation infrastructure, or 9 portions thereof. When such road or highway infrastructure is closed to the public or in process 10 of construction or maintenance, as provided herein, any person who willfully drives into new construction work, breaks down, removes, injures or destroys any such barrier or barriers or 11 12 obstructions on the road closed or being constructed, or tears down, removes or destroys any 13 such notices, or extinguishes, removes, injures or destroys any such warning lights or lanterns 14 so erected, posted or placed, shall be guilty of a Class 1 misdemeanor."

15

SECTION 10. G.S. 136-27.1 reads as rewritten:

## 16 "§ 136-27.1. Relocation of water and sewer lines of municipalities and nonprofit water or 17 sewer corporations or associations.

18 The Department of Transportation shall pay the nonbetterment cost for the relocation of 19 water and sewer lines, located within the existing State highway transportation project 20 right-of-way, that are necessary to be relocated for a State highway-transportation improvement 21 project and that are owned by: (i) a municipality with a population of 5,500 or less according to 22 the latest decennial census; (ii) a nonprofit water or sewer association or corporation; (iii) any 23 water or sewer system organized pursuant to Chapter 162A of the General Statutes; (iv) a rural 24 water system operated by county as an enterprise system; (v) any sanitary district organized 25 pursuant to Part 2 of Article 2 of Chapter 130A of the General Statutes; or (vi) constructed by a 26 water or sewer system organized pursuant to Chapter 162A of the General Statutes and then 27 sold or transferred to a municipality with a population of greater than 5,500 according to the 28 latest decennial census."

28

#### SECTION 11. G.S. 136-27.2 reads as rewritten:

## 30 "§ 136-27.2. Relocation of county-owned natural gas lines located on Department of 31 Transportation right-of-way.

The Department of Transportation shall pay the nonbetterment cost for the relocation of county-owned natural gas lines, located within the existing State highway transportation project right-of-way, that the Department needs to relocate due to a State highway transportation improvement project."

36

## SECTION 12. G.S. 136-28.2 reads as rewritten:

## 37 "§ 136-28.2. Relocated highways; transportation infrastructure: contracts let by others.

38 The Department of Transportation is authorized to permit power companies and 39 governmental agencies, including agencies of the federal government, when it is necessary to 40 relocate a public highway transportation infrastructure by reason of the construction of a dam, 41 to let contracts for the construction of the relocated highway-transportation infrastructure. The 42 construction shall be in accordance with the Department of Transportation standards and 43 specifications. The Department of Transportation is further authorized to reimburse the power 44 company or governmental agency for betterments arising out of the construction of the 45 relocated highway, transportation infrastructure, provided the bidding and the award is in 46 accordance with the Department of Transportation's regulations and the Department of 47 Transportation approves the award of the contract."

48 SECTION 13. G.S. 136-28.4 reads as rewritten:

## 49 "§ 136-28.4. State policy concerning participation by disadvantaged minority-owned and 50 women-owned businesses in highway transportation contracts.

It is the policy of this State, based on a compelling governmental interest, to 1 (a) 2 encourage and promote participation by disadvantaged minority-owned and women-owned 3 businesses in contracts let by the Department pursuant to this Chapter for the planning, design, 4 preconstruction, construction, alteration, or maintenance of State highways, roads, streets, or 5 bridges bridges, and other transportation systems and in the procurement of materials for these 6 projects. All State agencies, institutions, and political subdivisions shall cooperate with the 7 Department of Transportation and among themselves in all efforts to conduct outreach and to 8 encourage and promote the use of disadvantaged minority-owned and women-owned 9 businesses in these contracts.

10 At least every five years, the Department shall conduct a study on the availability (b) 11 and utilization of disadvantaged minority-owned and women-owned business enterprises and 12 examine relevant evidence of the effects of race-based or gender-based discrimination upon the 13 utilization of such business enterprises in contracts for planning, design, preconstruction, 14 construction, alteration, or maintenance of State highways, roads, streets, or bridges bridges, 15 and other transportation systems and in the procurement of materials for these projects. Should 16 the study show a strong basis in evidence of ongoing effects of past or present discrimination 17 that prevents or limits disadvantaged minority-owned and women-owned businesses from 18 participating in the above contracts at a level which would have existed absent such 19 discrimination, such evidence shall constitute a basis for the State's continued compelling 20 governmental interest in remedying such race and gender discrimination in highway 21 transportation contracting. Under such circumstances, the Department shall, in conformity with 22 State and federal law, adopt by rule and contract provisions a specific program to remedy such 23 discrimination. This specific program shall, to the extent reasonably practicable, address each 24 barrier identified in such study that adversely affects contract participation by disadvantaged 25 minority-owned and women-owned businesses.

26 Based upon the findings of the Department's Second Generation Disparity Study (b1) 27 completed in 2004, hereinafter referred to as "Study", the program design shall, to the extent 28 reasonably practicable, incorporate narrowly tailored remedies identified in the Study, and the 29 Department shall implement a comprehensive antidiscrimination enforcement policy. As 30 appropriate, the program design shall be modified by rules adopted by the Department that are 31 consistent with findings made in the Study and in subsequent studies conducted in accordance 32 with subsection (b) of this section. As part of this program, the Department shall review its 33 budget and establish annual aspirational goals, not mandatory goals, in percentages, for the 34 overall participation in contracts by disadvantaged minority-owned and women-owned 35 businesses. These annual aspirational goals for disadvantaged minority-owned and 36 women-owned businesses shall be established consistent with methodology specified in the 37 Study, and they shall not be applied rigidly on specific contracts or projects. Instead, the 38 Department shall establish contract-specific goals or project-specific goals for the participation 39 of such firms in a manner consistent with availability of disadvantaged minority-owned and 40 women-owned businesses, as appropriately defined by its most recent Study, for each 41 disadvantaged minority-owned and women-owned business category that has demonstrated 42 significant disparity in contract utilization. Nothing in this section shall authorize the use of 43 quotas. Any program implemented as a result of the Study conducted in accordance with this 44 section shall be narrowly tailored to eliminate the effects of historical and continuing 45 discrimination and its impacts on such disadvantaged minority-owned and women-owned 46 businesses without any undue burden on other contractors. The Department shall give equal 47 opportunity for contracts it lets without regard to race, religion, color, creed, national origin, 48 sex, age, or handicapping condition, as defined in G.S. 168A-3, to all contractors and 49 businesses otherwise qualified.

50 (c) The following definitions apply in this section:

	General Assembly Of North Carolina     Session 2009		
1	(1) "Disadvantaged business" has the same meaning as "disadvantaged business		
2	enterprise" in 49 C.F.R. § 26.5 or any subsequently promulgated		
3	replacement regulation.		
4	(2) "Minority" includes only those racial or ethnicity classifications identified by		
5	a study conducted in accordance with this section that have been subjected to		
6	discrimination in the relevant marketplace and that have been adversely		
7	affected in their ability to obtain contracts with the Department.		
8	(d) The Department shall report semiannually to the Joint Legislative Transportation		
9 10	Oversight Committee on the utilization of disadvantaged minority-owned businesses and		
10	women-owned businesses and any program adopted to promote contracting opportunities for those businesses. Following each study of availability and utilization, the Department shall		
12	report to the Joint Legislative Transportation Oversight Committee on the results of the study		
12	for the purpose of determining whether the provisions of this section should continue in force		
14	and effect.		
15	(e) This section expires August 31, <del>2009.</del> <u>2014.</u> "		
16	SECTION 14. G.S. 136-28.6 reads as rewritten:		
17	"§ 136-28.6. Participation by the Department of Transportation with private developers.		
18	(a) The Department of Transportation may participate in private engineering and		
19	construction contracts for State highways.transportation systems.		
20	(b) In order to qualify for State participation, the project must be:		
21	(1) The construction of a street or highway transportation project on the		
22	Transportation Improvement Plan adopted by the Department of		
23	Transportation; or		
24	(2) The construction of a street or highway-transportation project on a mutually		
25	adopted transportation plan that is designated a Department of		
26	Transportation responsibility.		
27 28	(c) Only those projects in which the right-of-way is furnished without cost to the Department of Transportation are eligible.		
28 29	(d) The Department's participation shall be limited to fifty percent (50%) of the amount		
2) 30	of any engineering contract and/or any construction contract let for the project.		
31	(e) Department of Transportation participation in the contracts shall be limited to cost		
32	associated with normal practices of the Department of Transportation.		
33	(f) Plans for the project must meet Department of Transportation standards and shall be		
34	approved by the Department of Transportation.		
35	(g) Projects shall be constructed in accordance with the plans and specifications		
36	approved by the Department of Transportation.		
37	(h) The Secretary shall report in writing, on a quarterly basis, to the Joint Legislative		
38	Commission on Governmental Operations on all agreements entered into between a private		
39	developer and the Department of Transportation for participation in private engineering and		
40	construction contracts under this section.		
41	(i) Counties and municipalities may participate financially in private engineering, land		
42	acquisition, and construction contracts for transportation projects pertaining to streets or		
43	highways which meet the requirements of subsection (b) of this section within their		
44 45	jurisdiction."		
43 46	SECTION 15. G.S. 136-28.9 reads as rewritten: "§ 136-28.9. Retainage – construction contracts.		
40 47	Notwithstanding the provisions of G.S. 147-69.1, 147-77, 147-80, 147-86.10, and		
48	147-86.11, or any other provision of the law, the Department of Transportation is authorized to		
48 49	enter into trust agreements with banks and contractors for the deposit of retainage and for the		
50	payment to contractors of income on these deposits, in connection with highway transportation		
51	construction contracts, in trust accounts with banks in accordance with Department of		

1 Transportation regulations, including deposit insurance and collateral requirements. The 2 Department of Transportation may contract with those banks without trust departments in 3 addition to those with trust departments. Funds deposited in any trust account shall be invested 4 only in bonds, securities, certificates of deposits, or other forms of investment authorized by 5 G.S. 147-69.1 for the investment of State funds. The trust agreement may also provide for 6 interest to be paid on uninvested cash balances."

7 8

#### SECTION 16. G.S. 136-29 reads as rewritten:

#### "§ 136-29. Adjustment and resolution of highway construction contract claim.

9 (a) A contractor who has completed a contract with the Department of Transportation to 10 construct a State <u>highway transportation project</u> and who has not received the amount he claims 11 is due under the contract may submit a verified written claim to the State Highway 12 Administrator for the amount the contractor claims is due. The claim shall be submitted within 13 60 days after the contractor receives his final statement from the Department and shall state the 14 factual basis for the claim.

The State Highway Administrator shall investigate a submitted claim within 90 days of receiving the claim or within any longer time period agreed to by the State Highway Administrator and the contractor. The contractor may appear before the State Highway Administrator, either in person or through counsel, to present facts and arguments in support of his claim. The State Highway Administrator may allow, deny, or compromise the claim, in whole or in part. The State Highway Administrator shall give the contractor a written statement of the State Highway Administrator's decision on the contractor's claim.

(b) A contractor who is dissatisfied with the State Highway Administrator's decision on
 the contractor's claim may commence a contested case on the claim under Chapter 150B of the
 General Statutes. The contested case shall be commenced within 60 days of receiving the State
 Highway Administrator's written statement of the decision.

(c) As to any portion of a claim that is denied by the State Highway Administrator, the contractor may, in lieu of the procedures set forth in subsection (b) of this section, within six months of receipt of the State Highway Administrator's final decision, institute a civil action for the sum he claims to be entitled to under the contract by filing a verified complaint and the issuance of a summons in the Superior Court of Wake County or in the superior court of any county where the work under the contract was performed. The procedure shall be the same as in all civil actions except that all issues shall be tried by the judge, without a jury.

(d) The provisions of this section shall be part of every contract for State highway
 transportation construction between the Department of Transportation and a contractor. A
 provision in a contract that conflicts with this section is invalid."

36

#### **SECTION 17.** G.S. 136-35 reads as rewritten:

#### 37 "§ 136-35. Cooperation with other states and federal government.

38 It shall also be the duty of the Department of Transportation, where possible, to cooperate 39 with the state highway commissions of other states and with the federal government in the 40 correlation of roads and other transportation systems so as to form a system of intercounty, 41 interstate, and national highways.highways and transportation systems. The Department of 42 Transportation may enter into reciprocal agreements with other states and the Federal Highway 43 Administration to perform inspection work and to pay reasonable fees for inspection work 44 performed by others in connection with supplies and materials used in highway transportation 45 construction and repair."

46 **SECTION 18.** The title of Article 2A of Chapter 136 of the General Statutes and 47 G.S. 136-44.1 read as rewritten:

"Article 2A.

State Roads-Transportation Generally.

48

49

- 50
  - "§ 136-44.1. Statewide <del>road <u>transportation</u> system; policies.</del>

The Department of Transportation shall develop and maintain a statewide system of roads 1 2 and highways roads, highways, and other transportation systems commensurate with the needs 3 of the State as a whole and it shall not sacrifice the general statewide interest to the purely local 4 desires of any particular area. The Board of Transportation shall formulate general policies and 5 plans for a statewide system of highways.transportation system. The Board shall formulate 6 policies governing the construction, improvement and maintenance of roads and highways 7 roads, highways, and other transportation systems of the State with due regard to 8 farm-to-market roads and school bus routes."

SECTION 19. G.S. 136-44.2 reads as rewritten:

#### 10 "§ 136-44.2. Budget and appropriations.

9

The Director of the Budget shall include in the "Current Operations Appropriations Bill" an 11 12 enumeration of the purposes or objects of the proposed expenditures for each of the 13 construction and maintenance programs for that budget period for the State primary, secondary, 14 and State parks road systems, systems, and other transportation systems. The State primary 15 system shall include all portions of the State highway system located both inside and outside municipal corporate limits that are designated by N.C., U.S. or Interstate numbers. The State 16 17 secondary system shall include all of the State highway system located both inside and outside 18 municipal corporate limits that is not a part of the State primary system. The State parks system 19 shall include all State parks roads and parking lots that are not also part of the State highway 20 system. The transportation systems shall include state-maintained, nonhighway modes of 21 transportation as well.

22 All construction and maintenance programs for which appropriations are requested shall be 23 enumerated separately in the budget. Programs that are entirely State funded shall be listed 24 separately from those programs involving the use of federal-aid funds. Proposed appropriations 25 of State matching funds for each of the federal-aid construction programs shall be enumerated 26 separately as well as the federal-aid funds anticipated for each program in order that the total 27 construction requirements for each program may be provided for in the budget. Also, proposed 28 State matching funds for the highway planning and research program shall be included 29 separately along with the anticipated federal-aid funds for that purpose.

Other program categories for which appropriations are requested, such as, but not limited to, maintenance, channelization and traffic control, bridge maintenance, public service and access road construction, <u>transportation projects and systems</u>, and ferry operations shall be enumerated in the budget.

The Department of Transportation shall have all powers necessary to comply fully with provisions of present and future federal-aid acts. No federally eligible construction project may be funded entirely with State funds unless the Department of Transportation has first reported to the Joint Legislative Commission on Governmental Operations. For purposes of this section, "federally eligible construction project" means any construction project except secondary road projects developed pursuant to G.S. 136-44.7 and 136-44.8 eligible for federal funds under any federal-aid act, whether or not federal funds are actually available.

The "Current Operations Appropriations Bill" shall also contain the proposed appropriations of State funds for use in each county for maintenance and construction of secondary roads, to be allocated in accordance with G.S. 136-44.5 and 136-44.6. State funds appropriated for secondary roads shall not be transferred nor used except for the construction and maintenance of secondary roads in the county for which they are allocated pursuant to G.S. 136-44.5 and 136-44.6.

If the unreserved credit balance in the Highway Fund on the last day of a fiscal year is greater than the amount estimated for that date in the Current Operations Appropriations Act for the following fiscal year, the excess shall be used in accordance with this paragraph. The Director of the Budget may allocate part or all of the excess among reserves for access and public roads, for unforeseen events requiring prompt action, or for other urgent needs. The amount not allocated to any of these reserves by the Director of the Budget shall be credited to a reserve for maintenance. The Board of Transportation shall report monthly to the Joint Legislative Transportation Oversight Committee and the Fiscal Research Division on the use of funds in the maintenance reserve.

5 The Department of Transportation may provide for costs incurred or accrued for traffic control measures to be taken by the Department at major events which involve a high degree of 6 7 traffic concentration on State highways, and which cannot be funded from regular budgeted 8 items. This authorization applies only to events which are expected to generate 30,000 vehicles 9 or more per day. The Department of Transportation shall provide for this funding by allocating 10 and reserving up to one hundred thousand dollars (\$100,000) before any other allocations from 11 the appropriations for State maintenance for primary, secondary, and urban road systems are 12 made, based upon the same proportion as is appropriated to each system."

13

SECTION 20. G.S. 136-44.2C reads as rewritten:

## 14 "§ 136-44.2C. Special appropriations for State construction.

Special appropriations for the construction of State highways may be used for the planning, 15 design, right-of-way acquisition, and construction of highway-transportation projects for the 16 17 State Highway Transportation System and Federal Aid System, including secondary roads, contained in 18 the Transportation Improvement Program prepared pursuant 19 G.S. 143B-350(f)(4). Funding from the special appropriations used for secondary road projects 20 in the Transportation Improvement Program is not subject to the allocation formula and 21 restrictions of G.S. 136-44.2, 136-44.2A, or 136-44.5."

22

## SECTION 21. G.S. 136-44.4 reads as rewritten:

## 23 "§ 136-44.4. Annual construction program; State primary and urban systems.

24 The Department of Transportation shall develop an annual construction program for the 25 state-funded improvements on the primary and urban system highways and for all other 26 federal-aid construction programs which shall be approved by the Board of Transportation. It 27 shall include a statement of the immediate and long-range goals. The Department shall develop 28 criteria for determining priorities of projects to insure that the long-range goals and the 29 statewide needs as a whole are met, which shall be approved by the Board of Transportation. 30 The annual construction program shall list all projects according to priority. A brief description of each project shall be given, identifying the highway number, county, nature of the 31 32 improvement and the estimated cost of the project shall be indicated. Other transportation 33 systems shall be similarly identified. Copies of the most recent annual work program shall be 34 made available to any member of the General Assembly upon request. The Department of 35 Transportation shall make annual reports after the completion of the fiscal year to be made 36 available to the legislative committees and subcommittees for highway matters, county 37 commissioners, and other persons upon request. These reports shall indicate the expenditure on 38 each of the projects and the status of all projects set out in the work program."

39 **SECTION 22.** The title of Article 3A of Chapter 136 of the General Statutes reads 40 as rewritten:

"Article 3A.

- 41
- 42 43
- Streets and Highways-Transportation Systems in and around Municipalities." SECTION 23. G.S. 136-66.3 reads as rewritten:

# 44 "§ 136-66.3. Local government participation in improvements to the State highway 45 system.

46 (a) Municipal Participation Authorized. – A municipality may, but is not required to,
47 participate in the right-of-way and construction cost of a State highway transportation
48 improvement approved by the Board of Transportation under G.S. 143B-350(f)(4) that is
49 located in the municipality or its extraterritorial jurisdiction.

50 (b) Process for Initiating Participation. – A municipality interested in participating in 51 the funding of a State highway improvement project may submit a proposal to the Department 1 of Transportation. The Department and the municipality shall include their respective 2 responsibilities for a proposed municipal participation project in any agreement reached 3 concerning participation.

4 (c) Type of Participation Authorized. – A municipality is authorized and empowered to
5 acquire land by dedication and acceptance, purchase, or eminent domain, and make
6 improvements to portions of the State highway-transportation\_system lying within or outside
7 the municipal corporate limits utilizing local funds that have been authorized for that purpose.
8 All improvements to the State highway system transportation systems shall be done in
9 accordance with the specifications and requirements of the Department of Transportation.

10 (c1) No TIP Disadvantage for Participation. – If a county or municipality participates in 11 a State highway-transportation system improvement project, as authorized by this section, or by 12 G.S. 136-51 and G.S. 136-98, the Department shall ensure that the local government's 13 participation does not cause any disadvantage to any other project in the Transportation 14 Improvement Program under G.S. 143B-350(f)(4).

15 (c2) Distribution of State Funds Made Available by County or Municipal Participation. – 16 Any State or federal funds allocated to a project that are made available by county or municipal 17 participation in a project contained in the Transportation Improvement Program under 18 G.S. 143B-350(f)(4) shall remain in the same funding region that the funding was allocated to 19 under the distribution formula contained in G.S. 136-17.2A.

(c3) Limitation on Agreements. – The Department shall not enter into any agreement
 with a county or municipality to provide additional total funding for highway construction in
 the county or municipality in exchange for county or municipal participation in any project
 contained in the Transportation Improvement Program under G.S. 143B-350(f)(4).

24 (d) Authorization to Participate in Development-Related Improvements. - When in the 25 review and approval by a local government of plans for the development of property abutting 26 the <u>a</u> State <u>highway</u> <u>transportation</u> system it is determined by the municipality that 27 improvements to the State highway system are necessary to provide for the safe and orderly 28 movement of traffic, the local government is authorized to construct, or have constructed, said 29 improvements to the State highway transportation system in vicinity of the development. For 30 purposes of this section, improvements include but are not limited to additional travel lanes, 31 turn lanes, curb and gutter, and drainage facilities. facilities, and other transportation system 32 improvements. All improvements to the a State highway transportation system shall be 33 constructed in accordance with the specifications and requirements of the Department of 34 Transportation and be approved by the Department of Transportation.

(e) Authorization to Participate in Project Additions. – Pursuant to an agreement with
 the Department of Transportation, a county or municipality may reimburse the Department of
 Transportation for the cost of all improvements, including additional right-of-way, for a street
 or-street, highway improvement projects-projects, or other transportation system improvements
 approved by the Board of Transportation under G.S. 143B-350(f)(4), that are in addition to
 those improvements that the Department of Transportation would normally include in the
 project.

42 (e1) Reimbursement Procedure. – Upon request of the county or municipality, the 43 Department of Transportation shall allow the local government a period of not less than three 44 years from the date construction of the project is initiated to reimburse the Department their 45 agreed upon share of the costs necessary for the project. The Department of Transportation 46 shall not charge a local government any interest during the initial three years.

(f) Report to General Assembly. – The Department shall report in writing, on a
monthly basis, to the Joint Legislative Commission on Governmental Operations on all
agreements entered into between counties, municipalities and the Department of
Transportation. The report shall state in summary form the contents of such agreements.

Local Government Acquisition of Rights-of-Way. - In the acquisition of 1 (g) 2 rights-of-way for any State highway system street or street, highway, or other transportation 3 project, the county or municipality shall be vested with the same authority to acquire such 4 rights-of-way as is granted to the Department of Transportation in this Chapter. In the 5 acquisition of such rights-of-way, counties and municipalities may use the procedures provided 6 in Article 9 of this Chapter, and wherever the words "Department of Transportation" appear in 7 Article 9 they shall be deemed to include "county," "municipality" or local governing body, and 8 wherever the words "Administrator," "Administrator of Highways," "Administrator of the 9 Department of Transportation," or "Chairman of the Department of Transportation" appear in 10 Article 9 they shall be deemed to include "county or municipal clerk". It is the intention of this subsection that the powers herein granted to municipalities for the purpose of acquiring 11 12 rights-of-way shall be in addition to and supplementary to those powers granted in any local act 13 or in any other general statute, and in any case in which the provisions of this subsection or 14 Article 9 of this Chapter are in conflict with the provisions of any local act or any other 15 provision of any general statute, then the governing body of the county or municipality may in its discretion proceed in accordance with the provisions of such local act or other general 16 17 statute, or, as an alternative method of procedure, in accordance with the provisions of this 18 subsection and Article 9 of this Chapter.

(h) Department Authority Concerning Rights-of-Way. – In the absence of an
 agreement, the Department of Transportation shall retain authority to pay the full cost of
 acquiring rights-of-way where the proposed project is deemed important to a coordinated State
 highway-transportation system.

(i) Changes to Local Government Participation Agreement. – Either the local
 government or the Department of Transportation may at any time propose changes in the
 agreement setting forth their respective responsibilities by giving notice to the other party, but
 no change shall be effective until it is adopted by both the municipal governing body and the
 Department of Transportation.

(j) Local Governments Party to Rights-of-Way Proceeding. – Any municipality that
 agrees to contribute any part of the cost of acquiring rights-of-way for any State highway
 system street or highway-transportation system shall be a proper party in any proceeding in
 court relating to the acquisition of such rights-of-way.

32 33 (k) Repealed by Session Laws 2008-180, s. 6, effective August 4, 2008."

SECTION 24. G.S. 136-66.5 reads as rewritten:

#### 34 "§ 136-66.5. Improvements in urban <del>area streets <u>areas</u> to reduce traffic congestion.</del>

35 The Department of Transportation is authorized to enter into contracts with 36 municipalities for highway-improvement projects which are a part of an overall plan authorized 37 under the provisions of section 135 of Title 23 of the United States Code, the purpose of which 38 is to facilitate the flow of traffic people and goods in urban areas. In connection with these 39 contracts, the Department of Transportation and the municipalities are authorized to enter into 40 contracts for improvement projects on the municipal system of streets, and pursuant to contract 41 with the municipalities, the Department of Transportation is authorized to construct or to let to 42 contract the said improvement projects on streets on the municipal street system or other 43 transportation system; provided that no portion of the cost of the improvements made on the 44 municipal street system shall be paid from Department of Transportation funds except the 45 proportionate share of funds received from the Federal Highway Administration U.S. 46 Department of Transportation and allocated for the purposes set out in section 135 of Title 23 47 of the United States Code. Pursuant to contract with the Department of Transportation, the 48 municipalities may construct or let to contract the said improvement projects on the municipal 49 street system and the Department of Transportation is authorized to pay over to the 50 municipalities the proportionate share of funds received pursuant to section 135 of Title 23 of 51 the United States Code; provided that no portion of the costs of the improvements made on the 1 municipal street system shall be paid for from the State Highway Fund except those received 2 from the Federal Highway Administration U.S. Department of Transportation and allocated for 2 the number set out in continuity of Title 22 of the United States Code

3 the purpose set out in section 135 of Title 23 of the United States Code.

4 The municipalities are authorized to enter into contracts with the Department of (b) 5 Transportation for improvement projects which are a part of an overall plan authorized under the provisions of section 135 of Title 23 of the United States Code, the purpose of which is to 6 7 facilitate the flow of traffic in urban areas, on the State highway system streets within the 8 municipalities with the approval of the Federal Highway Administration.U.S. Department of 9 Transportation. Pursuant to contract for the foregoing improvement projects, the municipalities 10 are authorized to construct or let to contract the said improvement projects and the Department 11 of Transportation is authorized to reimburse the municipalities for the cost of the construction 12 of the said improvement projects.

13 The municipalities in which improvements are made pursuant to section 135 of Title (c) 14 23 of the United States Code shall provide proper maintenance and operation of such 15 completed projects and improvements on the municipal system streets and other transportation 16 infrastructure or will provide other means for assuring proper maintenance and operation as is 17 required by the Department of Transportation. In the event the municipality fails to maintain 18 such project or provide for their proper maintenance, the Department of Transportation is 19 authorized to maintain the said projects and improvements and deduct the cost from allocations 20 to the municipalities made under the provisions of G.S. 136-41.1."

21

31

39

**SECTION 25.** G.S. 136-102.2 reads as rewritten:

# "§ 136-102.2. Authorization required for test drilling or boring upon right-of-way; filing record of results with Department of Transportation.

No person, firm or corporation shall make any test drilling or boring upon the right-of-way of any road or highway,transportation system, under the jurisdiction of the Department of Transportation, until written authorization has been obtained from the owner or the person in charge of the land on which the highway easement is located. A complete record showing the results of the test drilling or boring shall be filed forthwith with the chairman [Secretary] of the Department of Transportation and shall be a public record. This section shall not apply to the Department of Transportation making test drilling or boring for highway purposes only."

SECTION 26. G.S. 136-103.1 reads as rewritten:

## 32 "§ 136-103.1. Outside counsel.

The Attorney General is authorized to employ outside counsel as he deems necessary for the purpose of obtaining title abstracts and title certificates for highway transportation system rights-of-way and for assistance in the trial of condemnation cases involving the acquisition of rights-of-way and other interests in land for the purpose of highway transportation construction. Compensation, as approved by the Attorney General, shall be paid out of the appropriations from the Highway Fund."

## SECTION 27. G.S. 136-177 reads as rewritten:

## 40 "§ 136-177. Limitation on funds obligated from Trust Fund.

In a fiscal year, the Department of Transportation may not obligate more Trust Fund revenue, other than revenue allocated for city streets under G.S. 136-176(b)(3) or secondary roads under G.S. 136-176(b)(4) and G.S. 20-85(b), to construct or improve highways <u>and other</u> forms of transportation than the amount indicated in the following table:

45	Fiscal Year	Maximum Expenditure
46	1989-90	\$200,000,000
47	1990-91	250,000,000
48	1991-92	300,000,000
49	1992-93	400,000,000
50	1993-94	500,000,000
51	1994-95 and following years	Unlimited

- 1 The amount of revenue credited to the Trust Fund in a fiscal year under G.S. 136-176(a) that
- 2 exceeds the maximum allowable expenditure set in the table above may be used only for
- 3 preliminary planning and design and the acquisition of rights-of-way for scheduled highways
- 4 and highway improvements to be funded from the Trust Fund."
- 5 SECTION 28. This act becomes effective July 1, 2009.